EPPING FOREST DISTRICT COUNCIL COUNCIL MINUTES

Committee: Council Date: 19 February 2013

Place: Council Chamber, Civic Offices, Time: 7.30 - 10.20 pm

High Street, Epping

Members Present:

Councillors B Rolfe (Chairman), Mrs M Sartin (Vice-Chairman), K Angold-Stephens, K Avey, R Bassett, A Boyce, Mrs H Brady, W Breare-Hall, G Chambers, K Chana, Mrs T Cochrane, R Cohen, Mrs R Gadsby, L Girling, Mrs A Grigg, D Jacobs, Mrs S Jones, Ms H Kane, P Keska, J Knapman, Mrs J Lea, L Leonard, Mrs M McEwen, J Markham, G Mohindra, R Morgan, S Murray, J Philip, Mrs C Pond, B Sandler, Ms G Shiell, Mrs P Smith, Mrs T Thomas. P Spencer. D Stallan. Ms S Stavrou, Mrs L Wagland. G Waller. Ms S Watson. A Watts. Mrs E Webster. C Whitbread. Mrs J H Whitehouse, J M Whitehouse, D Wixley, N Wright and J Wyatt

Apologies: Councillors T Church, C Finn, P Gode, J Hart, Ms J Hart, Ms Y Knight,

A Lion, H Mann, A Mitchell MBE and H Ulkun

Officers Present:

G Chipp (Chief Executive), D Macnab (Deputy Chief Executive), C O'Boyle (Director of Corporate Support Services), R Palmer (Director of Finance and ICT), I Willett (Assistant to the Chief Executive), G Lunnun (Assistant Director (Democratic Services)), A Hendry (Democratic Services Officer), P Seager (Chairman's Secretary) and T Carne (Public Relations and Marketing Officer)

Also Present:

Ms R Kelly and S Lye (Members of the District Remuneration Panel)

93. WEBCASTING INTRODUCTION

The Assistant to the Chief Executive, on behalf of the Chairman of the Council, reminded everyone present that the meeting would be broadcast live to the Internet, and that the Council had adopted a protocol for the webcasting of its meetings.

94. MINUTES

RESOLVED:

That the minutes of the meeting held on 18 December 2012 be taken as read and signed by the Chairman as a correct record.

95. DECLARATIONS OF INTEREST

(a) Councillor Stavrou advised that as the Portfolio Holder for Finance and Technology it was her responsibility to present the Budget 2013/14 (agenda item 12). She pointed out that there were three items in the draft budget in which she had a non-pecuniary interest:

(i) funds held by the Council in respect of the Lidl supermarket development from which the Waltham Abbey Town Council of which she was a member would be able to apply for schemes in Waltham Abbey;

- (ii) funding support for the Epping Forest Community Transport Scheme of which she was a trustee; and
- (iii) funding support for the Epping Forest Furniture Scheme for which she was a trustee designate.

Councillor Stavrou stated that she intended to present the entire budget and would withdraw from the meeting during the debate only if the Council wished to discuss any of the three items outlined by her in which case those matters would be dealt with by the Leader of the Council in her absence.

- (b) Pursuant to the Council's Code of Member Contact, Councillor McEwen declared a pecuniary interest in agenda item 20(a)(ii) (Grange Farm Centre Trust Trustees Annual Report and Accounts) by virtue of being a Trustee of the Grange Farm Trust. The Councillor stated that in accordance with Paragraph 10 of the Code of Conduct she considered the interest to also be a disclosable pecuniary interest and she would therefore leave the meeting for the consideration of that item.
- (c) Pursuant to the Council's Code of Member Conduct, Councillor Smith declared a pecuniary interest in agenda item 20(a)(ii) (Grange Farm Centre Trust Trustees Annual Report and Accounts) by virtue of being a Chairman and Trustee of the Grange Farm Trust. The Councillor stated that in accordance with Paragraph 10 of the Code of Conduct she considered the interest to also be a disclosable pecuniary interest and she would therefore leave the meeting for the consideration of that item.
- (d) Pursuant to the Council's Code of Member Conduct, Councillor Gadsby declared a disclosable pecuniary interest in agenda item 20(a)(ii) Grange Farm Centre Trust Trustees Annual Report on Accounts). The Councillor stated that she would leave the meeting for the consideration of that item.
- (e) Pursuant to the Council's Code of Member Conduct, Councillor J H Whitehouse advised that as a Trustee of the Furniture Scheme for the current year, if there was any discussion on the scheme as part of the consideration of item 12 (Report of the Cabinet Budgets and Council Tax Declaration 2013/14) she would leave the meeting for the consideration and voting on that matter.

96. ANNOUNCEMENTS

(a) Chairman's Announcements

(i) Peter Harrison QC

The Chairman stated with great sadness that he had to announce the recent sudden death of Peter Harrison QC who had represented this Council to the highest standards in various venues over many years. The Chairman invited the Director of Corporate Support Services and the Council's Solicitor to advise members of some of the work Peter Harrison had undertaken for the Council.

Miss C O'Boyle advised that a funeral service to celebrate Peter's life had been held on 11 February 2012 and she had represented the Council together with the Director of Planning and Economic Development.

She reported that the cases that Peter Harrison had worked on for the Council included planning issues at Rosedene, Magdalen Laver; the Northern Gateway Access Way Inquiry in 1999 and advice on the London Borough of Enfield's latest consultations of that proposed link road; and an Ombudsman case in relation to Galley Hill Yard, Waltham Abbey.

Miss O'Boyle also advised that Peter had delivered a number of training courses to both members and officers.

(ii) Civic Awards Dinner

The Chairman asked those members who had not yet responded to the invitation to do so without delay so that the arrangements could be finalised.

(iii) Refreshments

The Chairman advised that it was customary not to provide refreshments after the Budget and Council Tax setting meeting each year as in the past these meetings had tended to last several hours. He stated, however, that after this evening's meeting light refreshments would be available.

(iv) Events

The Chairman reported that on 31 January 2013 he had attended a memorial service in Chelmsford Cathedral organised by Essex County Council to remember those who had lost their lives in the East Coast Floods of 1953 when Canvey Island had been devastated. He advised that the service had been attended by HRH The Princess Royal who had read the lesson in what had been a very emotional event. The Chairman stated that possibly the most moving part of the service for him had been an address by a Canvey Island Parish Councillor who had recounted his experiences on that night 60 years ago when he had been a 10 year old boy.

The Chairman thanked members for supporting the quiz held on 8 February 2013 in aid of his charity. The meeting noted that the event had raised £1,066. The Chairman thanked the officers who had organised and assisted on the evening, especially the quiz masters Ian Willett and Ian White.

(v) Floral Display

The Chairman announced that he intended to send flowers from tonight's meeting to Honey Tree Court in Loughton.

(b) Announcements by the Leader of the Council

The Leader advised that he had no announcements to make under this heading.

(c) Announcements by Portfolio Holders

(i) Housing Portfolio Holder

(aa) Telecare

Councillor Stallan, Housing Portfolio Holder, drew attention to the future of the Epping Forest Careline in the light of Essex County Council's proposals for a County-wide Telecare Contract. He advised that the District Council currently received a proportion of the funding for Epping Forest Careline from the County Council which also provided disbursed alarm equipment free of charge.

The meeting noted that the intention of the County Council was to procure a contract for County-wide provision of Telecare Services via one provider following a competitive tendering exercise.

Councillor Stallan advised that discussions had taken place between County Council officers and officers of those authorities in the County currently providing the services themselves to discuss the possibility of a negotiated agreement to provide consistent services across the County with lower charges and less grant funding. However, the County Council had stated that it proposed to proceed to tender the service.

The Portfolio Holder continued that the County Council's preferred option was to use a Government Framework Agreement for the proposed contract and as a result none of the current providers would be able to bid. The County Council had suggested that if all the Essex Telecare Providers agreed to submit a tender for a County-wide service either in their own right or through a consortium it might decide to have an open tender rather than follow the Government Framework Agreement route. Councillor Stallan advised that he proposed to submit a detailed report on the matter to the Cabinet in April if this option was made available. He stated that he would also be submitting a report to that meeting on the implications of the County Council decision.

(bb) Tolpuddle House, Ongar

Councillor Stallan reported that one of the Council's preferred Housing Association partners, East Thames had been shortlisted as a finalist in the Chartered Institute of Housing's UK Housing Awards for its new development at Tolpuddle House, Ongar.

The Portfolio Holder advised that Tolpuddle House comprised nine self contained flats for young people with learning difficulties with support provided by East Thames to help the residents live independently. He added that it was part of a larger development at the Zinc Arts Centre which provided a new arts facility together with short stay residential accommodation. Councillor Stallan wished East Thames every success at the Awards Ceremony on 16 April 2013.

97. PUBLIC QUESTIONS (IF ANY)

The Council noted that there were no public questions for this meeting.

98. REPORTS FROM THE LEADER AND MEMBERS OF THE CABINET

The Council received written reports from the Asset Management and Economic Development Portfolio Holder, the Environment Portfolio Holder, the Finance and Technology Portfolio Holder, the Housing Portfolio Holder, the Leisure and Wellbeing Portfolio Holder, the Planning Portfolio Holder, the Safer, Greener and Highways Portfolio Holder, and the Support Services Portfolio Holder. The Council also

received a supplement to the report of the Asset Management and Economic Development Portfolio Holder.

The Chairman invited the Leader to provide an oral report and other members of the Cabinet to give an oral update of their written reports.

(a) The Leader of the Council

Councillor Whitbread reported that together with the Planning Portfolio Holder he had attended both of the Local Plan Workshops which had been held. He stated that he had also met two of the local Members of Parliament, Eleanor Laing and Robert Halfon to discuss the Local Plan.

The Leader advised that he had attended events to support the local economy, the launch of the Waltham Abbey Media Pack and the Tourism Summit both of which had been well attended.

Councillor Whitbread said that he had met Greg Clark, Chairman of the London Stansted Corridor Consortium which was a private sector led partnership bringing together key business representatives and local authorities along the M11/Lee Valley Corridor. The Leader stated that he had also attended a meeting at which the future plans for Stansted Airport had been discussed.

The Council noted that later in the week the Annual Local Strategic Partnership Stakeholder Conference concentrating on young people would be held and over 100 delegates were expected. Councillor Whitbread pointed out that the Youth Council would be involved and he also drew attention to a transport survey undertaken by the Youth Council which it would seek to submit to a future meeting of the Overview and Scrutiny Committee.

The Leader thanked the Housing Portfolio Holder for keeping the Council informed about the future of the Council's Careline Service.

(b) Safer, Greener and Highways Portfolio Holder

Councillor Waller, Safer, Greener and Highways Portfolio Holder updated members about the Domestic Homicide Review to which he had referred in his written report. He advised that Domestic Homicide Reviews were conducted under a fairly new statutory procedure in order to make sure that lessons were learned when a person had been killed as a result of domestic violence.

Councillor Waller explained that as Chairman of the Epping Forest Community Safety Partnership he had set up a Domestic Homicide Review following the death last year of Gillian Andrade of Buckhurst Hill. He stated that the previous Friday, Daniel Hodges of Loughton had pleaded guilty to murder and had been sentenced to life imprisonment to serve a minimum term of 17½ years. The Portfolio Holder advised that now the court proceedings had been completed, the Panel chaired by Mrs Ann Haigh would be able to contact parties which could not previously be approached in case of a trial. Councillor Waller stated that he was confident the Panel would produce a valuable report which might help to make a difference in future cases involving domestic abuse.

99. QUESTIONS BY MEMBERS WITHOUT NOTICE

(a) Buckhurst Hill Parking Review

Councillor Watson referred to the written report of the Safer, Greener and Highways Portfolio Holder regarding the Buckhurst Hill Parking Review. She stated that residents in Buckhurst Hill had waited a long time for this review and she asked the Portfolio Holder for an update of the programme and the timescales for undertaking the review.

Councillor Waller, Safer, Greener and Highways Portfolio Holder referred to a meeting held with Buckhurst Hill members which had resulted in valuable work being undertaken consulting residents about the needs of the area. Councillor Waller advised that all of the information received had been passed to the Traffic Management Team at Essex Highways who had been contracted to implement the scheme. The Portfolio Holder emphasised that this review would be focusing on particular areas rather than the whole of Buckhurst Hill. Councillor Waller advised that although the District Council was paying for the scheme it was the County Council which would determine timescales and he could not therefore be precise as he would wish. He continued that the County Council would prepare a project plan which would be submitted to the District Council with proposals, time lines and a break down of the costs. He advised that at that time he proposed to call a further meeting of Buckhurst Hill councillors for their views and that this would be followed by advertising the scheme to meet statutory requirements and further consultation The Portfolio Holder expressed the hope that further with local residents. consultation would be brief so that the scheme could be delivered as soon as possible.

(b) Initiatives and Rough Sleepers

Councillor Murray asked which of the initiatives summarised in the Housing Portfolio Holder's written report was he most proud. He also asked if the Portfolio Holder agreed that rough sleepers should on occasions be referred to the nearest shelter in London rather than Chelmsford or Colchester.

Councillor Stallan, Housing Portfolio Holder stated that in his opinion the commencement of a Council House Building Programme for the District was the most important initiative as it has been over 20 years since the last Council dwelling had been built in this District. In relation to rough sleepers he advised that the first indication he had received of the procedure had been when he had received e-mails from members about what was being done. He said he was aware that the Council only dealt with the Chelmsford and Colchester shelters and would speak to officers about the possibility of using the shelters in London bearing in mind that the Council made grants to those in Chelmsford and Colchester. He said he would submit a report to a future meeting if necessary.

(c) Cross Rail 2

Councillor Angold-Stephens referred to the written report of the Planning Portfolio Holder regarding Cross Rail 2. He stated that the londonfirst.co.uk website quoted congestion on the Central Line as being 3/4 standing between Leytonstone Station and Mile End Station and 2/3 between Woodford Station and Leytonstone Station during rush hours. He questioned where these statistics had come from as in his opinion they totally under-estimated congestion on the line at almost any time of day. To support his view he stated that the carriage in which he had been travelling the previous week at 10.30 p.m. had over 30 people standing. He invited the Planning Portfolio Holder to make the strongest representations possible to the Mayor of London and to the current consultation process about the erroneous statistics which

had led to the abandonment of the Leytonstone/Epping route. He suggested that without further upgrade to the transport route there was a possibility of additional housing provision along the Central Line corridor and possibly the M11 corridor being compromised in the long term.

Councillor Bassett, Planning Portfolio Holder, stated that he had taken the statements from the Cross Rail 2 – Supporting London's Growth Report. He said he would be happy to query the figures if Councillor Angold-Stephens provided him with the relevant information.

(d) Careline

Councillor Lea stated that the Council's Careline Service was excellent. She asked the Housing Portfolio Holder if he would endeavour to make sure that the same standard of service was maintained under any new arrangements.

Councillor Stallan, Housing Portfolio Holder stated that there were County Councillors present at this meeting and they would no doubt take this message back to County Hall.

(e) Buckhurst Hill Parking Review

Councillor Spencer asked the Safer, Greener and Highways Portfolio Holder if he would include the time frame for this review in the Council Bulletin so that councillors could inform local residents.

Councillor Waller, Safer, Greener and Highways Portfolio Holder referred to his earlier statement on this matter and repeated that Essex County Council would progress the scheme as quickly as possible.

(f) Waste Management

Councillor Mohindra referred to the written report of the Environment Portfolio Holder that re-cycling performance for quarter 3 had been better than expected. He asked the Portfolio Holder to provide further details.

Councillor Breare-Hall, Environment Portfolio Holder, reported that a figure just short of 64% had been achieved for quarter 3. He cautioned that this might have been an anomaly but assured Councillor Mohindra that the Council was working towards that level if it had not already been achieved.

(g) Environmental Health and Neighbourhoods – Horses

Councillor Wixley drew attention to the written report of the Environment Portfolio Holder and sought an assurance that the dead horses fly-tipped in the District had not found their way to the food chain. He also sought further information about the fate of the horse which had been "fly-grazed" in a field in Roydon.

Councillor Breare-Hall, Environment Portfolio Holder, assured Councillor Wixley that the dead horses had been taken by a regulated waste company. In relation to the horse left in Roydon he agreed to find out more details and to publish them in the Council Bulletin.

(h) Epping Station Car Park

Councillor J M Whitehouse before asking his question declared a non-pecuniary interest in the matter by virtue of being a member of Epping Town Council.

He advised that a member of the public had submitted a public question for this meeting but that it had become lost in the system and had not appeared on the agenda. He stated that he proposed therefore to ask a similar question under this item. Councillor Whitehouse referred to the recent transfer of vehicles from the Epping Underground Station Car Park to the Council's Town Centre car parks which he said was having a damaging effect on the Epping Market and shops. He asked the Safer, Greener and Highways Portfolio Holder if consideration was being given to amending the tariffs of the Council's Car Parks to deter commuters from using them.

Councillor Waller, Safer, Greener and Highways Portfolio Holder said he was aware that car parking charges at underground stations had been increased and this had led to commuters parking their vehicles in the Council's Town Centre car parks. He advised that further work was being undertaken by Council officers including an update of the views of traders following which consideration would be given to reviewing charges in the Council's car parks. He assured members that this matter would be addressed as soon as reasonably practicable.

(i) Bed and Breakfast Accommodation

Councillor J H Whitehouse invited the Housing Portfolio Holder to comment on a report earlier in the day on BBC Radio Essex that people in the Epping Forest District were being housed in bed and breakfast accommodation longer than the statutory six week maximum period.

Councillor Stallan said he was shocked that the Council had been mentioned in the report. He said that if correct this situation was unsatisfactory and he would speak to officers and publish details in the Council Bulletin. He added that to his knowledge BBC Radio Essex had not sought a comment from the Council before the broadcast.

(j) Property and Personal Security

Councillor Smith asked the Safer, Greener and Highways Portfolio Holder if he would provide details of any current campaigns of the Epping Forest Safer Communities Partnership aimed at raising awareness of property and personal security and how any such information was being distributed.

Councillor Waller, Safer, Greener and Highways Portfolio Holder referred to the publicity material which he had placed in Members' places before this meeting. He said that crime overall was falling in the District but there had been an increase in domestic burglary offences. He suggested that this was due the proximity of the District to London. Councillor Waller stated that the "Lock-'em Out" campaign was aimed at drawing residents' attention to the steps they could take to keep their homes secure. He stated that the campaign was being run over a period of eight months in this District, Brentwood and Harlow. The Portfolio Holder added that, in addition, the Police were focusing on identified hot spots. He said he felt the Council could make a genuine impact on reducing this type of criminal activity the increase of which was an exception to the general trend.

(k) Loughton High Road

Councillor Markham referred to the comments he had made at the last Council meeting about the condition of pavements in Loughton High Road and asked the Leader of the Council if he had taken up the matter with Essex County Council and the Local Highways Panel.

Councillor Whitbread, Leader of the Council stated that he had written to Essex County Council and was awaiting a reply.

(I) Judicial Review – Sainsbury's

Councillor Angold-Stephens drew attention to the Judicial Review being pursued by Sainsbury's in relation to changes to the road layout in Chigwell Lane which he suggested could threaten the viability of the Sainsbury's operation at The Broadway. He asked the Asset Management and Economic Development Portfolio Holder if she agreed that a supermarket was vital to the future prosperity of The Broadway and if she would do all she could to reach a solution ensuring that a supermarket was retained on the Sainsbury's site as well as addressing the traffic needs. He also asked if she agreed that the Judicial Review risked the loss of this valuable facility whilst incurring substantial legal costs for the Council.

Councillor Grigg, Asset Management and Economic Development Portfolio Holder confirmed that she wished to see a supermarket retained on the site which was something that residents wanted. She stated that the Council had received enquiries from another operator expressing an interest if the Sainsbury's store was closed. She advised that following a meeting with Polofind, Sainsbury's and Council officers possible alternatives were being assessed and if agreed these could avoid the need for a full Judicial Review. She added that she could not prevent Sainsbury's from continuing with a Judicial Review and if they did so the Council would have to defend its actions.

(m) Area in the vicinity of Sainsbury's Store, Loughton Broadway

Councillor Girling stated that the Council was responsible for ensuring a vibrant shopping experience for residents. He asked the Asset Management and Economic Development Portfolio Holder what action she and Council officers had taken to persuade Stobbarts to clean up the area in the vicinity of the Sainsbury's store which was beginning to resemble a slum and was attracting anti-social behaviour and discouraging shoppers.

Councillor Grigg, Asset Management and Economic Development Portfolio Holder said that there had been some communication with Stobbarts but this had not achieved a positive response. She stated it was very disappointing that Stobbarts had closed the shops close to the Sainsbury's store and allowed the area to fall into its current state. She undertook to ask the officers to speak to Stobbarts again with a view to getting the area tidied up and becoming a more pleasant place.

100. MOTIONS

The Chairman reported that there were no motions to be considered at this meeting.

101. QUESTIONS BY MEMBERS UNDER NOTICE

The Chairman announced that there were no questions by members under notice to be considered at this meeting.

102. REPORT OF THE CABINET - LOCAL LAND AND PROPERTY GAZETTEER

Mover: Councillor Bassett, Planning Portfolio Holder

Councillor Bassett submitted a report seeking a supplementary DDF estimate in order to provide the resources required to bring the Council's Local Land and Property Gazetteer up to the national standard.

Report as first moved ADOPTED

RESOLVED:

That a supplementary DDF estimate for 2012/13 in the sum of £100,000 be approved to provide the short term resources required to bring the Council's Local Land and Property Gazetteer up to the national standard by 31 March 2013.

103. REPORT OF THE CABINET - TREASURY MANAGEMENT STRATEGY STATEMENT AND INVESTMENT STRATEGY 2013/14 AND 2015/16

Mover: Councillor Stavrou, Finance and Technology Portfolio Holder

Councillor Stavrou submitted a report on the Treasury Management Strategy Statement and Annual Investment Strategy, Minimum Revenue Provision Statement, Treasury Management Prudential Indicators, the rate of interest to be applied to any inter-fund balances and a Treasury Management Policy Statement.

Councillor Watts, Chairman of the Audit and Governance Committee stated that the Committee had considered how the risks associated with Treasury Management had been dealt with and had expressed satisfaction about the steps taken.

Report as first moved ADOPTED

RESOLVED:

That the following documents attached to the report of the Cabinet be adopted:

- (a) Treasury Management Statement and Annual Investment Strategy 2013/14 to 2015/16;
- (b) Minimum Revenue Provision Statement;
- (c) Treasury Management Prudential Indicators for 2013/14 to 2015/16;
- (d) the rate of interest to be applied to any inter-fund balances; and
- (e) Treasury Management Policy Statement.

104. REPORT OF THE CABINET - BUDGETS AND COUNCIL TAX DECLARATION 2013/14

Mover: Councillor Stavrou, Finance and Technology Portfolio Holder

Councillor Stavrou thanked Mr R Palmer and Mr P Maddock and other officers in the Finance and ICT Directorate in interpreting and incorporating a raft of legislative changes which had emerged in the build-up to the draft budget.

The Portfolio Holder apologised for the delay in issuing the report to this meeting but stated that changes to the Localisation of Council Tax with the reduction in Tax Bases and the allocation of grants had caused a degree of confusion for a small number of Town and Parish Councils. She pointed out that as the Council Tax Declaration included the total for Parish precepts the report could not be issued until all of the Parish precepts had been received. She expressed the hope that as the main report had been issued a week in advance all members would have had the opportunity to consider it.

The Portfolio Holder sought leave of the Council to move the following amendment to recommendation 5 of the report to the Cabinet:

"Recommendation 5 to be renumbered 5(a) and the following to be added:

- (5)(b) That a new Housing Revenue Account (HRA) usable reserve called the Self-Financing Reserve be set up in the current financial year (2012/13) with the intention of setting aside resources to repay the Council's variable rate loan due to be repaid in March 2022; and
- (5)(c) That although this reserve be set aside for the purpose stated this does not preclude a future meeting of the Council resolving to use part of the reserve for another HRA purpose if necessary".

Councillor Bassett seconded the amendment.

Councillor Stavrou referred to the lengthy and robust process which had been adopted in considering the draft budget. She stated that the detailed growth lists had been considered by both the Finance and Performance Management Scrutiny Panel and the Finance and Performance Management Cabinet Committee as well as the Cabinet itself. In addition a joint meeting of the Cabinet Committee and the Scrutiny Panel had received the detailed Directorate budgets and at that meeting members had been given an opportunity to question the Directors and the Portfolio Holders.

Councillor Stavrou stated that at the joint Cabinet Committee and Scrutiny Panel meeting concerns had been expressed about how much the amount of reserves exceeded the Council's minimum requirement. She stated that given the economy was on the brink of a triple dip recession and that the Reform to Non-Domestic Rates and Council Tax Benefit had transferred considerable financial risk from Central Government to the Council, it was a good time to have substantial reserves.

Councillor Stavrou continued that the budget for 2013/14 had always been a matter of consolidation in view of the numerous current uncertainties. She stated that as the Council's grant figure had not been provided until late December and the mechanics behind Non-Domestic Rates were still emerging it would not have been prudent to plan for expansion or new initiatives at this time. She advised that the Cabinet had

ideas and proposals for the future but more certainty was required before these could be pursued.

The Portfolio Holder stated that the Cabinet wished to see Economic Development taken forward. She stated that members would be aware that the Council would benefit from increases in the Non-Domestic Rate List and this would be an important consideration of the Council's finances in future. She advised that it was also important to invest in the economic development to help the business community and residents. She advised that the proposed budget included an additional £35,000 support for the District's Town Centres and that as part of the initiative a Town Team Task Force was being established to lead on Town Centre matters. Councillor Stavrou emphasised that investment in economic development would not be achieved through increases in Council Tax and the intention of the Cabinet was for this Council to remain a low Council Tax authority for the long term.

In addition to no increase in the District Council Tax she pointed out that there were no proposed cuts to front line services and no increases to car parking charges.

Councillor Watts on behalf of all Town and Parish Councils expressed his thanks to the Portfolio Holder and to the officers for their work on the budget. Group Leaders and other members thanked the Portfolio Holder and officers for their work and expressed support for the budget.

In response to comments, Councillor Stavrou assured members that the Cabinet had been mindful of the effects of welfare reform and residents would be directed to the assistance available. She also confirmed that in setting the budget, account had been taken of the ability of Council Tax payers to spread payments over 12 months rather than the previous limitation of 10 months.

Amendment moved earlier in the debate by Councillor Stavrou and seconded by Councillor Bassett in relation to Recommendation 5 in the Report of the Cabinet was put to the meeting.

Carried

Report as amended ADOPTED

RESOLVED:

- (1) That the list of CSB growth and savings for the 2013/14 budget (set out in Annex 1 attached) be approved;
- (2) That the list of District Development Fund items for the 2013/14 budget (set out in Annex 2 attached) be approved;
- (3) That the revenue estimates for 2013/14 and the draft Capital Programme for 2013/14 be approved as set out in Annexes 3, 4 (a-i) and 5 including all contributions to and from reserves as set out in the attached Annexes;
- (4) That the medium term financial forecast be approved as set out in Annexes 8 a and 8 b attached;
- (5)(a) That the 2013/14 HRA budget be approved and that the application of rent increases and decreases resulting in an average increase of 4.36% from £87.06 to £90.85, be approved;

(5)(b) That a new Housing Revenue Account (HRA) usable reserve called the Self Financing Reserve be set up in the current financial year (2012/13) with the intention of setting aside resources to repay the Council's variable rate loan due to be repaid in March 2022;

- (5)(c) That although this reserve be set aside for the purpose stated this does not preclude a future meeting of the Council resolving to use part of the reserve for another HRA purpose if necessary;
- (6) That the Council's policy of retaining revenue balances at no lower than £4.0M or 25% of the net budget requirement whichever is the higher for the four year period to 2015/16 be amended to no lower than £4.0M or 25% of the net budget requirement whichever is the higher during the four year period up to and including 2016/17;
- (7) That the report of the Chief Financial Officer on the robustness of the estimates for the purposes of the Council's 2013/14 budgets and the adequacy of the reserves (see Annex 9 attached) be noted;

Declaration of Council Tax

- (8) That it be noted that on 10 January 2013, the Finance and Technology Portfolio Holder in consultation with the Chairman of the Overview and Scrutiny Committee calculated the Council Tax Base 2013/14:
- (a) for the whole Council area as 50,169.2 (Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended); and
- (b) for dwellings in those parts of its area to which a Parish precept relates as set out below and in Annex 6 attached:

	Tax Base
Abbess, Beauchamp & Berners Roding Buckhurst Hill Chigwell Epping Town Epping Upland Fyfield High Ongar Lambourne Loughton Town Matching Moreton, Bobbingworth and The Lavers Nazeing North Weald Bassett Ongar Roydon Sheering Stanford Rivers Stapleford Tawney	202.1 4,979.7 5,673.6 4,799.7 390.0 407.6 529.4 820.1 11,682.8 409.8 535.3 1,960.3 2,408.4 2,530.6 1,249.8 1,273.4 343.4 492.8
Stapleford Tawney	74.4
Theydon Bois Theydon Garnon Theydon Mount Waltham Abbey Town	1,911.9 78.9 105.8 7,080.1

Willingale 229.3

(9) That the following amounts be calculated for the year 2013/14 in accordance with sections 31 to 36 of the Local Government Finance Act 1992:

- (a) £124,036,809 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils;
- (b) £113,583,422 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act;
- (c) £10,453,387 being the amount by which the aggregate at 9 (a) above exceeds the aggregate at 9 (b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act);
- (d) £208.36 being the amount at 9 (c) above (Item R), all divided by Item T (the amount at 8 (a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts);
- (e) £2,989,715 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Annex 6);
- (f) £148.77 being the amount at 9 (d) above less the result given by dividing the amount at 9 (e) above by Item T (8 (a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates;
- (10) That it be noted that the County Council, the Police and crime Commissioner and the Fire Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each of the category of dwellings in the Council's area as shown in Annex 7 (attached);
- (11) That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts in Annex 7 Part B (attached) as the amounts of Council Tax for 2013/14 for each part of its area and for each of the categories of dwellings; and
- (12) That in accordance with section 52ZB of the Local Government Finance Act 1992, Council determines that the amount of Council Tax shown at (9) (f) of £148.77 for 2013/14, being unchanged from 2012/13 is not excessive and therefore there is no need to hold a local referendum.

105. OVERVIEW AND SCRUTINY

(a) Report of the Chairman of the Overview and Scrutiny Committee

The Council received a written report from Councillor Morgan, the Chairman of the Overview and Scrutiny Committee.

(b) Reports of the Overview and Scrutiny Committee

The Chairman announced that there were no reports to be considered under this item.

- (c) Reports of Overview and Scrutiny Panels
- (i) Report of Constitution and Member Services Scrutiny Standing Panel Appointments at Annual Council Review

Mover: Councillor Sartin, Chairman of the Panel

Councillor Sartin presented a report of the Panel following a review of the operation of the Appointments Panel process prior to the Annual Council meeting.

Report as first moved ADOPTED

RESOLVED:

- (1) That the continued successful operation of the Appointments Panel be noted;
- (2) That the following changes be made to the Constitution:
- (a) the revocation of the protocol of the allocation of Chairmanships and Vice-Chairmanships and Outside Organisation Places in favour of measures (b) and (c) below;
- (b) the formal inclusion of the Terms of Reference of the Appointments Panel in the "Responsibility for Functions" section of the Constitution and Responsibility for Council Functions table in Part 3 of the Constitution as set out in Appendix 1 to the report of the Scrutiny Panel;
- (c) consequential amendments for the Council Procedure Rules section 1 to reflect the report of the Appointments Panel directly to the Annual Council meeting covering those matters set out in its Terms of Reference; and
- (d) authorisation for the Assistant to the Chief Executive to make the consequential amendments to the Council Constitution set out above; and
- (3) That 9 and 14 May (reserved date) 2013 be approved as the date(s) for the Appointments Panel for 2013 and thereafter the dates be set as part of the annual calendar of meetings subject to the last Panel meeting being held at least seven days before the Annual Council meeting each year.

(ii) Report of the Constitution and Member Services Scrutiny Standing Panel – Access to Information Rules

Mover: Councillor Sartin, Chairman of the Panel

Councillor Sartin presented a report following consideration by the Panel of new regulations concerning Access to Information/Meetings for Local Authority Executives.

Report as first moved ADOPTED

RESOLVED:

- (1) That the revised Access to Information Rules attached to the report of the Scrutiny Panel be approved and published in the Constitution; and
- (2) That the Assistant to the Chief Executive be appointed as Proper Officer in respect of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 in conjunction with his existing delegation in respect of the Access to Information Act 1985.

(iii) Report of the Constitution and Member Services Scrutiny Standing Panel – Questions – Periods of Notice and Related Matters

Mover: Councillor Sartin, Chairman of the Panel

Councillor Sartin presented a report of the Panel following consideration of the deadlines for submission of questions by members of the public and councillors at Council and Cabinet meetings.

Amendment moved by Councillor Stallan and seconded by Councillor J M Whitehouse

"That the words "and recorded in the minutes of the meeting" be inserted after the words "Council Bulletin" in recommendation (1)(f)".

Following a debate, Councillor Stallan with the consent of Councillor J M Whitehouse withdrew the proposed amendment.

Second amendment proposed by Councillor Stallan and seconded by Councillor J M Whitehouse

"That recommendation (1)(f) be amended to read:

"That, in future, where the member of the public asking a question is not in attendance at the relevant meeting a reply be sent in writing by letter or by e-mail, published in the Council Bulletin and recorded in the minutes of the meeting".

Carried

Report as amended ADOPTED

RESOLVED:

(1) That the following changes be made in respect of questions under notice by Councillors and the public at Council and Cabinet meetings:

Questions under Notice from Councillors at Council meetings

(a) That Council Procedure Rule 12.3 (a) be amended by deleting the words "at least seven working days before the meeting" and substituting "at least four working days before the meeting";

Questions under Notice from Members of the Public at Council meetings

(b) That Council Procedure Rule 11.3 be amended by deleting "no later than mid day seven working days before the meeting" and substituting "at least four working days before the meeting";

Questions under Notice from Members of the Public at Cabinet Meetings

- (c) That, pursuant to Paragraph 2.2 (ix) of the Executive Procedure Rules, the deadline for submission of public questions at Cabinet meetings be amended by deleting "by 4.00 p.m. on the day of the Cabinet meeting" and substituting "at least four working days before the Cabinet meeting";
- (d) That, in future, members of the public be required to provide the full text of their question by the deadline and not merely an indication of the subject matter as at present;
- (e) That the current limitation of one questioner per subject at Cabinet meetings be rescinded but the limit of two questions per member of the public be retained:

All questions by members of the public (Council and Cabinet meetings)

(f) That, in future where the member of the public asking a question is not in attendance at the relevant meeting a reply be sent in writing by letter or by e-mail, published in the Council Bulletin and recorded in the minutes of the meeting;

All questions by the public or Councillors at Council meetings

- (g) That, in future, written copies of questions and answers be supplied only to the Portfolio Holder and the questioner;
- (h) That the order of questions at Council meetings be amended to the following:
- (i) Public Questions;
- (ii) Questions under notice by Councillors;
- (iii) Questions on Portfolio Holder reports by Councillors;
- (iv) Questions by Councillors without notice to Portfolio Holders;

- (2) That these proposals be reviewed after one year; and
- (3) That, the Assistant to the Chief Executive be authorised to make the appropriate amendments to the Council's Constitution.

106. EPPING FOREST DISTRICT REMUNERATION PANEL ANNUAL REPORT 2012/13

Ms R Kelly, Member of the Remuneration Panel presented the Annual Report of the Panel covering work undertaken during the 2012/13 year.

The Council noted that the report provided background to Councillors' Allowances and Expenses and summarised the matters reviewed by the Panel during the year, namely:

- (a) Basic Allowance;
- (b) Special Responsibility Allowances and in particular the allowance for the Chairman of the Overview and Scrutiny Committee;
- (c) the IT Connectivity Allowance;
- (d) an addition to the list of "approved duties" for the purposes of travel expenses;
- (e) the mileage rates for travel by car; and
- (f) an approach from another Council regarding a possible Joint Remuneration Panel.

RESOLVED:

- (1) That the members of the Remuneration Panel be thanked for their Annual Report 2012/13; and
- (2) That the report be noted.

107. MEMBERS' ALLOWANCES SCHEME REVIEW

Miss R Kelly, member of the Remuneration Panel presented a report following a review by the Panel of the following aspects of the Members' Allowances Scheme:

- (a) Basic Allowance;
- (b) Special Responsibility Allowances;
- (c) the Allowance for the Chairman of the Standards Committee;
- (d) an Allowance for the Independent Persons on the Standards Committee;
- (e) the Allowances paid to the Remuneration Panel;
- (f) the IT Connectivity Allowance;

- (g) travel outside of the District; and
- (h) meetings of Associations and Partnerships.

Amendment moved by Councillor Waller and seconded by Councillor Whitbread

"That recommendation (2) of the Panel concerning the level of implementation of the basic allowance be not adopted".

Carried

Report as amended ADOPTED

RESOLVED:

Basic Allowance

(1) That no change be made to the amount of Basic Allowance of £4,300 per member per annum.

Special Responsibility Allowances

- (2) That except for the Chairman of the Standards Committee, no change be made to the Special Responsibility Allowances:
- (3) That the Chairman of the Standards Committee be paid a Special Responsibility Allowance of £500 for the year 2013/14;
- (4) That the Panel gives further consideration to the allowance for the Chairman of the Standards Committee as part of its next review of the Allowances Scheme:

Independent Members

- (5) That, although not part of the Members' Allowances Scheme, the Independent Persons appointed by the Council as part of its standards arrangements be paid an allowance of £250 per member per annum;
- (6) That the Panel gives further consideration to this allowance as part of its next review of the Allowances Scheme;

Independent Remuneration Panel

(7) That the Assistant to the Chief Executive review the payments made to members of the Independent Remuneration Panel and report to a future meeting of the Council on the suggestion of the Panel that the payments to the Panel members be reduced;

Connectivity Scheme

(8) That the amount of the Connectivity Allowance payable to members be reduced to a payment of £250 per member per annum, with payments being made subject to fulfilment of the requirements for payments;

(9) That the payment of £250 per member per annum be reviewed if and when the law allows the Council to consider replacing paper agenda, reports etc with electronic tablets:

Travel outside of the District

(10) That no change be made to the provisions of the Allowances Scheme regarding the limit placed on the amount of expenses claimable for travel outside of the District.

Meetings Regarding Joint Arrangements and Partnership Working

- (11) That the following paragraph be added to the list of approved duties in Schedule 2 of the Allowances Scheme:
- "(1)(o) attendance at a meeting concerning joint working or partnership arrangements to represent the Council's interests":

Councillors' Pensions

(12) That the proposal of the Government to deny councillors access to the Local Government Pension Scheme from April 2014 be noted.

108. ELECTION OF VERDERERS OF EPPING FOREST - 2013

The Chairman reported that under the Epping Forest Acts 1878 and 1880, an election was held every seven years to appoint four Verderers, two to the northern Forest parishes and two for the southern Forest parishes to take seats on the Epping Forest and Open Spaces Committee of the Corporation of the City of London. He advised that the Council was shown on the Register of Commoners as settled by the Conservators of Epping Forest as it owned or occupied not less than ½ an acre of land not covered by buildings within the ancient boundary of the Forest. The Chairman stated that this entitled the Council to nominate or second candidates and to vote in the event of a poll taking place. The Council noted that its land came within the northern Forest parishes.

Moved by Councillor Morgan and seconded by Councillor Murray

"That the Council support the existing Verderers, Michael Chapman and Richard Morris at the meeting to be held for the purpose of nominating and seconding candidates and in casting its votes".

Carried

RESOLVED:

- (1) That the Chairman of the Council, Councillor B Rolfe, be authorised to attend the meeting of electors on 25 February 2013 to make any nomination(s) on behalf of the Council and, if necessary, to vote at the poll on 28 February 2013; and
- (2) That the Council support the existing Verderers, Michael Chapman and Richard Morris at the meeting to be held for the purpose of nominating and seconding candidates and in casting its votes.

109. CALL-IN AND URGENCY - NATIONAL NON-DOMESTIC RATES RETURN (NNDR 1 - 2013/14)

The Council noted that the Chairman of the Council had agreed that the decision of the Finance and Technology Portfolio Holder to approve the NNDR 1 form, following consultation with the Chairman of the Overview and Scrutiny Committee, should be treated as a matter of urgency and should not be subject to call-in.

110. CALL-IN URGENCY - REVIEW OF NORTH WEALD AIRFIELD - APPOINTMENT OF CONSULTANTS

The Council noted that the Chairman of the Council had agreed that the decision of the Cabinet to appoint Drivers Jonas Deloitte to deliver the Review of North Weald Airfield at a cost of £145,000 plus meetings disbursements should be treated as a matter of urgency and should not be subject to call-in.

111. DECISION TAKEN BY THE LEADER OF THE COUNCIL - ESTABLISHMENT OF A CABINET COMMITTEE ON COUNCIL HOUSEBUILDING

The Council noted a decision taken by the Leader of the Council establishing a Cabinet Committee on Council Housebuilding.

112. JOINT ARRANGEMENTS AND EXTERNAL ORGANISATIONS

(a) Stansted Airport Community Trust

The Council received a report from Councillor Morgan, its representative on the Stansted Airport Community Trust.

Councillor Morgan advised that the Trust awarded grants to a wide variety of organisations within a 10 mile radius of Stansted Airport. The grants were made available from fines imposed on aircraft travelling off route. Councillor Morgan advised that the Trust did not fund projects for parish councils or individuals and did not grant money for completed projects. He advised that during the last year the grants made had included assistance in providing a new ramp at North Weald Village Hall and a new cricket pavilion at Matching Green.

RESOLVED:

That, as parts of the Epping Forest District are on the final approach to the Airport and suffer from aircraft noise but are outside of the 10 mile radius, the Council's representative request the Trust to consider changing its eligibility criteria.

(b) Grange Farm Centre Trust – Trustees Annual Report and Accounts

The Council received the Trustees Annual Report and Accounts.

(c) Epping Forest Citizens' Advice Bureau

The Council received a report from Councillor Cohen, one of its representatives on the Citizens' Advice Bureau.

RESOLVED:

That the Citizens Advice Bureau be invited to attend a future meeting of the Overview and Scrutiny Committee in order to present a more detailed report on the work undertaken in this District.

(d) Reports from Representatives on Other Outside Organisations

The meeting noted that the Constitution and Member Services Scrutiny Panel was reviewing the Council's relationships with external organisations and the reporting regime from the Council's representatives on those organisations.

CHAIRMAN

CONTINUING SER	VICES BUDGET - GROWTH / (S	AVINGS) LIST	Original 2012/13	Reifeed 2012/13	Estimate 2013/14	£stimate 2014/15	Estimate 2015/16	£stimate 2016/17
Directorate	Service		£000's	£000's	£000's	£000's	£000's	£000's
Chief Executive	Internal Audit Civic & Member Corporate Management Democratic services Policy Unit Group Electoral Registration Directorate Savings	Consultants Fees- Saving Courses & Conferences, Books, Publs & Postage- Savings Chief Executive Post- Salary savings LGIU Information unit Subscription Saving Grant Finder subscription discontinued Increased cost of new canvassing regulations General	(13) (3) (3)	(13) (3) (23) (3)	(22) (4) (5)			
	Total Chief Executive		(19)	(39)	(31)	0	0	0
Corporate Support Services	Local Land Charges Industrial Estates- Brooker Rd Industrial Estates- Oakwood Hill Industrial Estates - O Hill Workshops Industrial Estates - O Hi	ECC Charge for highways LLC search Increased Rental Income Increased Rental Income Increased Rental Income Increased Rental Income MOTs - Reduced Income Vending Maintenance Gas & Electricity NNDR Re-assessment Area Office Rent Area Office Rent Messenger -Member Despatch Copiers Savings from removal Vacant Posts General	(7) (5) 40 14 36 (3)	(6) (88) (10) (5) (6) 60 3 (5) 48 (1) (3) (4) (24) (40)	(9) (70) 13 (12) (4)			
	Total Corporate Support Services		75	(81)	(82)	0	0	0
Deputy Chief Executiv	re All Weather Pitch Youth Council DCE directorate DCE directorate	Townmead Project Youth Council Savings from removal Vacant Posts Savings	(35) (23)	(3) (26) (23)	(32) 12 (8)			
	Total Deputy Chief Executive		(58)	(52)	(28)	0	0	0

N	VICES BUDGET - GROWTH /	(SAVINGS) LIST	Original 2012/13	æ ^{gige} d 2012/13	Estimate 2013/14	Estimate 2014/15	Estimate 2015/16	Estimate 2016/17
Directorate	Service		£000's	£000's	£000's	£000's	£000's	£000's
Environment & Street	CCTV Cameras Grounds Maintenance	Transfer replacement cameras to capital Leasing costs Ransome Mowers		(13)	(25) (10)			
	Engineering, Drainage & Water Safer Communities	Deletion of Drainage Technician post Reduction in PCSO's	(12) (63)	(12)	(-,			
	Leisure Facilities	Loughton Leisure management fee reduction		(22)	(66)			
	Leisure Facilities	Epping Sports Centre management fee reduction	(17)	(13)				
	Leisure Facilities North Weald Airfield	Ongar Leisure Centre management fee reduction Decrease in Events Income	(22)	(19) 12				
	North Weald Airfield	Loss of income Training Room	25	19				
	North Weald Airfield	Loss of income Market Rents	20	53	174			
	Off Street Parking	Change of contractor	(65)	(35)	(23)			
	Directorate Savings	General	(17)	(52)				
	Naming and Numbering	Introduction of charging	(2)	(5)				
	Waste Management	Contract savings	(637)	(646)				
	Waste Management Waste Management	Additional Recycling Credits Avoided Disposal Payment		(41)	(176)			
	Environmental	Savings from removal Vacant Posts		(3)	(33)			
		Camingo in com romana i accania i conc		(-)	()			
	Total Environment & Street Scen	e	(810)	(777)	(159)	0	0	0
	Finance Miscellaneous	Decrease in Employers Pension Conts (Act Val 2010)						
	Finance Miscellaneous	Stationery- procurement savings			(15)			
Finance & ICT	Housing Benefits	Housing Benefit Admin Subsidy settlement reductions	41	41 (10)	104			
	Housing Benefits Revenues	Documents on line Savings Additional postage costs		(10)				
	Council Tax Collection	Reduction in court cost income						
	NNDR	Reduction in court cost income						
	Housing Benefits	Limes Farm Area Office	7	7				
	Council Tax Collection	Court Cost income		(30)				
	NNDR	Fees re Enforcement action on Bad Debts		(00)	25			
	External Audit Finance & ICT	PKF fees Savings from removal Vacant Posts		(26) (27)	(30) (63)			
	Finance & ICT Finance Miscellaneous	Car Leasing (excluding HRA)		(27)	(24)	(29)	(11)	(7)
	Directorate Savings	General		(12)	(3)	(20)	(,	(,)
	Total Finance and ICT		48	(68)	(6)	(29)	(11)	(7)
	Private Sector Housing	Technical Officer Post (HPS/13)	7	33				
Housing	Directorate Savings	General	(3)	(3)				
	Total Housing		4	30				
	•							

CONTINUING SER	VICES BUDGET - GROWTH / (S	SAVINGS) LIST	original 2012/13		Estimate 2013/14	Estimate	Estimate	Estimate 2016/17
Directorate	Service		£000's	2012/13 £000's	£000's	2014/15 £000's	2015/16 £000's	£000's
	Development Control Planning Appeals	Planning Fees increase Professional Fees	(100) (6)	(20) (6)	(50)			
	Development Control Building Control Ring Fenced Acc Building Control Ring Fenced Acc	Publicity Consultants Saving on Fees Consultants Saving on Fees	(10) 10	(10) (7) 7				
	Building Control Ring Fenced Acc Building Control Ring Fenced Acc Building Control Ring Fenced Acc Building Control Ring Fenced Acc	Reduction in fees Reduction in fees Savings from removal Vacant Posts Savings from removal Vacant Posts		150 (150)	(29) 19			
	Directorate Savings	General		(7)	19			
	Total Planning & Economic Develo	pment	(106)	(43)	(60)	0	0	0
Other Items	Investment Interest New Homes Bonus Pensions	Reduction due to shops transfer Deficit Payments	2 (420) 51	(424) 51	60 (550) 53	109	45	
	Total CSB		(1,233)	(1,403)	(803)	80	34	(7)

DISTRICT DEVELOPMENT FUND

26	Directorate	Description	O ^{riginal} 2012/13 £000's	61K 1017 1172 2012/13 £000's	ج ^{وماني} 2012/13 £000's	Estimate 2013/14 £000's	£s ^{itrate} 2014/15 £000's	£stimate 2015/16 £000's	£ ^{stirnate} 2016/17 £000's
Chief Executive	Elections Elections Elections Elections Elections Elections Grants to Voluntary Orgs Grants to Voluntary Orgs Corporate Management Corporate Management Corporate Policy Making Corporate Policy Making Civic & Member	Police & Crime Commissioner Elections Police & Crime Commissioner Elections - Re-imbursement District Elections- Saving due to multiple elections District Elections- Additional cost due to No multiple elections No District Elections May 2013 Furniture Exchange Scheme VAEF transport scheme Chief Executive Salary Savings less recruitment costs Chief Exec Executive Assistant - Salary saving Efficiency Challenge Programme (RIEP) LLPG staffing LLPG staffing HRA Contribution Electronic Delivery of Agendas	148 (148) 18	20 31	203 (203) 18 20 (16) (60) (15) 31 100 (22)	(110) 16	£000°S	£000'S	£UUUS
	Total Chief Executive		18	51	56	(89)	0	0	0
Corporate Support Services	Estates & Valuation Estates & Valuation Human Resources Local Land Charges Local Land Charges Non HRA Building Maintenance Public Conveniences Greenyard Waltham Abbey Industrial Estates- Brooker Rd Industrial Estates- Brooker Rd	Council Asset Rationalisation Council Asset Rationalisation HRA Contribution Medical Expenses Increased Income Removal of Personal Search charges(Claims) (LLC Amendment Rules 2010) Planned Building Maintenance Programme Relocation of Superloo Reduced Rental Income Increased Rental Income Back-dated rent. 2-9 Cartersfield	205 (13) 45 5	32 (3) 100 74	146 (3) (8) (20) 100 103 11 (44) (292)	91 (13) (20) 154 21 11	39	11	(23)
	Total Corporate Support Services		242	203	(7)	244	39	11	(23)
Deputy Chief Executive	Community & Culture Public Relations & Information Public Relations & Information Deputy Chief Executive Deputy Chief Executive Youth Council NWA Strategy Action Plan NWA Strategy Action Plan	Redundancy Website Officer Contribution from Uttlesford toward post DPR/02 Externally Funded Projects Externally Funded Projects Youth Council Aviation Consultant NWA Consultancy exercise	11 38 (38) 12 20	7	7 11 (14) 89 (89) 12 20 100	11 (14) 94 (94)	11 (12)	3	
	Total Deputy Chief Executive		43	7	136	73	(1)	3	0

DISTRICT DEVELOPMENT FUND

Food Safety	
Inspection of Workplaces Inspection of Workplaces Eton Manor Prosecution costs Safer Communities Analysts post Safer Communities Contributions to Analysts Post Waste Management Leisure Facilities Olympic Officer Post Leisure Facilities Leisure Facilities Torch Relay Security Parks & Grounds Roding Valley Lake - Disabled Projects North Weald Airfield Loss of Income - Hangar 5 North Weald Airfield Safety of Bund Safety of Bund On-street deficit Contaminated Land & Water Quality Contaminated Land & Loss of Land Contaminated Land & Loss of Loss Safety of Bund Contaminated Land & Water Quality Contaminated Land & Water Quality Contaminated Land & Water Quality Contaminated Land & Loss of Loss Safety of Bund Contaminated Land & Loss of Loss Safety of Bund Contaminated Land & Water Quality Contaminated Land & Loss of Loss Safety of Bund Contaminated Land & Water Quality Contaminated Land & Loss of Loss Safety Officer Pack Safety Off	
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Waste Management Waste contract procurement consultants 100 Waste Management Wheeled bin replacements 10 5 6 9	
Trade management	
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Waste Management Advertising 3 3 3 3 3 3 Abandoned Vehicles Abandoned vehicles contract 4 4 4 4	
Abandoned venicles Abandoned venicles contract 4 4 4 4	
Total Environment & Street Scene 2 44 38 296 32 5	0
Finance & ICT Concessionary Fares New National Scheme - Costs 5 10 15	
Concessionary Fares Contribution from ECC re admin costs of issuing passes (23)	
Insurance Services Additional income re Uttlesford Insurance work (6) (6) (3)	
ICT GCSX connection (2) (3)	
Council Tax Collection Legal Fees re Bailiffs in Liquidation 5 5	
Council Tax Collection Temporary Additional Staffing 98 49 49	
Council Tax Collection Temporary Additional Staffing ECC contribution (98) (49) (49)	
Housing Benefits Staff restructuring not funded by specific grant 20 20	
Housing Benefits Atlas Project Funding (3) (3)	
Housing Benefits Atlas Project Expenditure 3 4 7	
Housing Benefits Local Council Tax Support 40 44	
Housing Benefits Localisation of Council Tax Support - Grant (84)	
Housing Benefits Housing Benefit Admin - Additional Admin Subsidy (30)	
NNDR New Burdens Small Business Rate Relief Costs 9 3 6	
Procurement Essex Procurement Hub (9) (6)	
Total Finance & ICT	0

DISTRICT DEVELOPMENT FUND

28	Directorate	Description	o ^{kdjros} 2012/13 £000's	81 ^K 1011111111111111111111111111111111111	جو ^{بان} وط 2012/13 £000's	£ ^{stimate} 2013/14 £000's	€ ⁵ im ^{ate} 2014/15 £000's	£ ^{stirrate} 2015/16 £000's	K ^{stimate} 2016/17 £000's
Housing	Homelessness	DCLG - Rental Loan Scheme	26		26	52			
-	Homelessness	DCLG - Rental Loan Scheme	(26)		(26)	(52)			
	Homelessness	DCLG - EFHAS	26		26				
	Homelessness	DCLG - EFHAS	(26)		(26)				
	Private Sector Housing	House Condition Survey	28	(13)	10				
	Leasehold Services Administration	Backscanning			5				
	Private Sector Housing	Technical Officer (HPS/13)	27		0				
	Private Sector Housing	Handyperson Scheme - Additional Funding		6	6				
	Private Sector Housing	ECC re. Mobile Homes/Sites Improvements	15	4	5	14			
	Total Housing		70	(3)	26	14	0	0	0
Planning & Economic	Building Control Group	Salary saving re vacant posts (net of Consultants)	(63)		(106)	(36)			
Development	Building Control Group	Salary saving re vacant posts Ring Fenced Element	42		68	24			
	Conservation Policy	Technical Support Officer -Conservation							
	Conservation Policy	Historic Building Grant		3	0				
	Countrycare	BRIE - SLA	4	1	5	5	5	0	
	Countrycare	Protected species/habitat related consultation	9		9	9	9		
	Development Control	Contingency for Appeals	25		66	50			
	Development Control	Fees & Charges-additional large applications			(40)				
	Development Control	Pre Application Consultants Fees - saving			(10)	(10)			
	Development Control	Pre Application Fees(Increase)/Reduction			(19)	(4)			
	Development Control	Publicity			0	0			
	Economic Development	Chamber of Commerce/Loyalty card scheme							
	Economic Development	Economic Development Strategy	3	3	6				
	Economic Development	Business Promotion & Support			(7)				
	Economic Development	LABGI regeneration	12		12				
	Economic Development	Town Centres Support				35			
	Forward Planning	Admin Assistant	21		21				
	Forward Planning	Local Plan	586	93	595	282	152		
	Forward Planning	Local Plan St Johns Rd Development			25				
	Forward Planning	Senior Planner	22		38				
	Planning Services	Planning Delivery Grant 4	17		24				
	Planning Services Town Centre Regeneration	Records Scanning Waltham Abbey Regeneration Projects	46	25	25 21	21			
				405					
	Total Planning & Economic Develo	pment	724	125	733	376	166	0	0_
	Total Service Specific District Deve	elopment Fund	1,116	446	947	931	236	19	(23)
Other Items	Capital Expenditure Funded from Reve	enue	13		13				
	Lost Investment Interest		267		245	201	151	115	78
	Second Homes Discount Allowance		(75)		(60)				
	Interest on M25 land compensation		(- /		(237)				
	Council Tax Freeze		(204)		(204)	(80)	(80)		
	Reimbursement of Principal re Heritab	le			(234)	(68)			
	Total District Development Fund		1,117	446	470	984	307	134	55

REVENUE EXPENDITURE, INCOME AND FINANCING

2012/13 ORIGINAL ALL REVENUE ITEMS £	2011/12 REVISED ALL REVENUE ITEMS £			GENERAL FUND ACCOUNT £	2012/13 ORIGINAL HOUSING REVENUE ACCOUNT £	ALL REVENUE ITEMS £
		Gross Expenditure				
3,125,190	, ,	Office of the Chief Executive	4(a)	2,979,760	0	2,979,760
1,894,920	1,762,920	Corporate Support Services	4(b)	1,773,970	0	1,773,970
1,869,970		Deputy Chief Executive	4(c)	2,055,140	0	2,055,140
14,980,030	15,163,550	Environment & Street Scene	4(d)	15,189,340	0	15,189,340
51,021,350	49,263,300	Finance & ICT	4(e)	40,948,930	0	40,948,930
30,380,770	34,712,020	Housing	4(f)	2,475,930	32,501,850	34,977,780
4,445,240	4,390,300	Planning & Economic Development	4(g)	4,097,940	0	4,097,940
249,440	254,420	Internal Trading Organisations	4(h)	260,964	0	260,964
107,966,910	110,969,010	Total Expenditure on Services	-	69,781,974	32,501,850	102,283,824
6,338,000	5,576,000	Interest Payable (Inc HRA)		425,000	5,177,000	5,602,000
0	(234,000)	Return of heritable funds		(68,000)		(68,000)
12,826,000	9,448,000	Revenue Contribution to Capital		0	12,909,000	12,909,000
0		Parish Support Grants		320,270		320,270
3,166,787	3,166,787	Precepts Paid to Parish Councils		2,989,715	0	2,989,715
130,297,697	128,925,797	Total Gross Expenditure	9a	73,448,959	50,587,850	124,036,809
49,287,380	47 037 630	Gross Income Government Subsidies	-	38,819,690	0	38,819,690
29,147,790		Rents from Dwellings		0 0	31,080,440	31,080,440
5,222,750		Miscellaneous Rents, Trading Operations etc.		4,279,110	897,650	5,176,760
8,260,250		Fees and Charges		5,254,300	1,651,630	6,905,930
562,200		Interest on Mortgages and Investments		446,000	1,200	447,200
1,966,700		Grants and Reimbursements by other Bodies		3,394,870	0	3,394,870
94,447,070	93,166,328	Total Operational Income	-	52,193,970	33,630,920	85,824,890
005.005	000 007	0 (11 11 11 11 11 11 11 11 11 11 11 11 11		44.000	(400.070)	(04.050)
285,365		Contribution from/(to) Revenue Reserves		44,220	(126,070)	(81,850)
(955,000)	, ,	FRS 17 Adjustment		(672,000)	0	(672,000)
1,117,000		Contribution from/(to) District Development Fund		984,000	(2.400.000)	984,000
(75,709)		Contribution from/(to) Other Reserves		10,888	(3,180,000)	(3,169,112)
17,488,000		Contribution from/(to) Capital Reserves		3,265,000	20,263,000	23,528,000
6,656,592	6,656,592	Exchequer Support	_	7,169,494		7,169,494
118,963,318	117,591,418	Total Gross Income	9b _	62,995,572	50,587,850	113,583,422
11,334,379	11,334,379	- To be met from Local Taxation	9c	10,453,387	0	10,453,387
		= Financed by:	=			
8,167,592		District Precept				7,463,672
3,166,787	3,166,787	Parish Council Precepts	9e		_	2,989,715
11,334,379	11,334,379	Total Financing			_	10,453,387
·	·	_			-	

Office of the Chief Executive

Original	2012/13 Probable			2013/14 Or	14 Original		
£	£	£	Revenue Expenditure	£	£		
	604,350		Elections	449,360			
			Member Activities				
			Local Council Liaison				
			Outdoor Youth Facilities				
	432,050		Voluntary Services	447,010			
	237,250		Internal Audit	243,090			
	483,590		Democratic Services	487,910			
4,496,710		4,589,760	Total Expenditure		4,390,580		
1,371,520		1,396,850	Income from Internal Charges		1,410,820		
3,125,190	_	3,192,910	Net Expenditure (see Annex 3)	_	2,979,760		
			Service Generated Income				
	11,000		Miscellaneous Rents, Trading Operations etc	12,500			
	3,280		Fees and Charges	3,360			
	235,500		Grants and Reimbursements by other Bodies	185,000			
186,570		249,780	Total Income		200,860		
2,938,620		2,943,130	To be met from Government Grant and Local Taxation	_	2,778,900		
-	_	-	Capital Expenditure (see Annex 5)	<u>-</u>	-		
	4,496,710 1,371,520 3,125,190	£ £ 604,350 1,551,670 1,278,280 2,570 432,050 237,250 483,590 4,496,710 1,371,520 3,125,190 11,000 3,280 235,500 186,570	£ £ £ £ 604,350 1,551,670 1,278,280 2,570 432,050 237,250 483,590 4,496,710 4,589,760 1,371,520 1,396,850 3,125,190 3,192,910 11,000 3,280 235,500 186,570 249,780	£ £ Revenue Expenditure 604,350 1,551,670 1,278,280 2,570 Elections Corporate Activities Local Council Liaison Outdoor Youth Facilities Voluntary Services Internal Audit Democratic Services 432,050 237,250 483,590 Internal Audit Democratic Services 4,496,710 4,589,760 Total Expenditure 1,371,520 1,396,850 Income from Internal Charges 3,125,190 3,192,910 Net Expenditure (see Annex 3) Service Generated Income 11,000 3,280 235,500 Miscellaneous Rents, Trading Operations etc Fees and Charges Grants and Reimbursements by other Bodies 186,570 249,780 Total Income 2,938,620 2,943,130 To be met from Government Grant and Local Taxation	£ £ Revenue Expenditure £ 604,350 1,551,670 1,278,280 2,570 2,570 2,570 2,570 1,000 2,570 1,278,280 2,570 1,000 2,570 1,293,200 2,580 1,293,200 2,37,250 1,000 483,590 1,396,850 1,396,850 Elections 1,467,430 1,293,200 2,580 2,580 2,580 1,290 2,483,900 2,300 2,300 2,300 2,300 2,300 2,300 2,300 2,300 2,300 2,300 2,300 2,943,130 Elections 1,290,200 2,580 2		

Corporate Support Services

2012/13 Original	2012/13 Prob	oable		2013/14 Original		
£	£	£	£	Revenue Expenditure	£	£
303,260		278,270		Licensing	277,350	
322,780		293,400		Local Land Charges	299,280	
816,080		726,110		Land & Property	710,880	
371,150		367,850		Other Activities	407,040	
1,594,310		1,599,770		Legal & Adminstration Services	1,597,970	
2,488,530		2,416,650		Accomodation Services	2,383,910	
1,721,940		1,925,410		Other Support Services	2,023,080	
	7,618,050		7,607,460	Total Expenditure		7,699,510
	5,723,130		5,844,540	Income from Internal Charges		5,925,540
	1,894,920		1,762,920	Net Expenditure (see Annex 3)		1,773,970
				Service Generated Income		
-		-		Government Subsidies	_	
-				Rents from Dwellings	-	
2,851,510		3,247,780		Miscellaneous Rents, Trading Operations etc	3,016,880	
546,140		492,340		Fees and Charges	574,660	
-		-		Interest on Mortgages and Investments	-	
		-		Grants and Reimbursements by other Bodies	-	
	3,397,650		3,740,120	Total Income		3,591,540
	(1,502,730)		(1,977,200)	To be met from Government Grant and Local Taxation		(1,817,570)
<u> </u>	712,000		461.000	Capital Expenditure (see Annex 5)		972,000

Deputy Chief Executive

2012/13 (2012/13 Original		obable		2013/14 Original		
£	£	£	£	Revenue Expenditure	£	£	
825,600 921,450 113,690 1,991,840		952,580 1,192,150 113,880 1,972,820		Arts & Museum Sports Development & Other Amenities Customer Services Support Services	867,140 1,090,530 119,780 1,979,540		
	3,852,580		4,231,430	Total Expenditure		4,056,990	
	1,982,610		2,001,840	Income from Internal Charges		2,001,850	
_	1,869,970		2,229,590	Net Expenditure (see Annex 3)	-	2,055,140	
				Service Generated Income			
157,110 112,490		116,790 351,740		Fees and Charges Grants and Reimbursements by other Bodies	146,580 219,760		
	269,600		468,530	Total Income		366,340	
_	1,600,370		1,761,060	To be met from Government Grant and Local Taxation	_	1,688,800	
_	120,000		600,000	Capital Expenditure (see Annex 5)		250,000	
=					=		

Environmental and Street Scene

2012/13 Original 2012/1		2012/13 Pr	012/13 Probable			riginal
£	£	£	£	Revenue Expenditure	£	£
1,225,130		1,228,080		Environmental Health	1,229,570	
7,450,150		7,396,870		Waste Collection & Street Cleansing	7,678,200	
580,740		548,660		Highways	591,040	
1,008,150		993,090		Car Parking	721,160	
761,280		778,600		Land Drainage & Sewerage	758,910	
373,960		381,280		Safer Communities	385,940	
1,839,540		2,076,330		Leisure Facilities	2,016,830	
696,330		686,520		Parks and Grounds	718,040	
911,430		928,380		North Weald	943,900	
3,736,790		3,675,010		Environmental Admin & Policy	3,791,660	
	18,583,500		18,692,820	Total Expenditure		18,835,250
	3,603,470		3,529,270	Income from Internal Charges		3,645,910
_	14,980,030		15,163,550	Net Expenditure (see Annex 3)	_	15,189,340
				Service Generated Income		
				Rents from Dwellings		
1,394,740		1,296,460		Miscellaneous Rents, Trading Operations etc	1,115,980	
4,197,190		1,368,350		Fees and Charges	2,915,300	
4,280		2,986,400	-	Grants and Reimbursements by other Bodies	1,075,780	
	5,596,210		5,651,210	Total Income		5,107,060
_	9,383,820	_	9,512,340	To be met from Government Grant and Local Taxation	_	10,082,280
_	1,596,000	=	1,357,000	= Capital Expenditure (see Annex 5)	=	1,031,000

Finance and ICT

2012/13 O	2012/13 Original		Probable		2013/14 Original	
£	£	£	£	Revenue Expenditure	£	£
49,350,910		47,298,260		Housing Benefits	39,278,870	
1,664,970		1,654,670		Local Taxation	1,801,500	
24,170		39,260		Concessionary Fares	20,520	
7,140		300,380		Other Activities	(118,530)	
3,023,090		2,950,970		ICT Services	2,916,180	
2,509,990		2,409,270		Financial Services	2,482,000	
	56,580,270		54,652,810	Total Expenditure		46,380,540
	5,558,920		5,389,510	Income from Internal Charges		5,431,610
_	51,021,350	_	49,263,300	Net Expenditure (see Annex 3)	_	40,948,930
				Service Generated Income		
48,882,100		46,699,160		Government Subsidies	38,406,860	
		26,180		Miscellaneous Rents, Trading Operations etc	26,750	
64,890		21,500		Fees and Charges	22,000	
315,000		380,760		Grants and Reimbursements by other Bodies	455,200	
	49,261,990		47,127,600	Total Income		38,910,810
	1,759,360	-	2,135,700	To be met from Government Grant and Local Taxation	_	2,038,120
=	362,000	=	147,000	Capital Expenditure (see Annex 5)	=	541,000
		=			=	

Housing

	Housing	2012/13 Original		Housing	2012/13 Probable			2013/14 Original Housing	
General Fund	Revenue	Total	General Fund	Revenue	Total		General Fund	Revenue	Total
£	£	£	£	£	£	Revenue Expenditure	£	£	£
	27,002,990	- 27,002,990		32,345,810	- 32,345,810	Council Housing		32,501,850	32,501,850
1,578,150		1,578,150	1,149,120		1,149,120	Private Sector Housing	1,267,550		1,267,550
451,030		451,030	483,450		483,450	Homelessness	489,880		489,880
39,590		39,590	38,560		38,560	Housing Investment Programme	41,230		41,230
1,026,690		1,026,690	393,260		393,260	Affordable Housing Grants	369,770		369,770
282,320			301,820		301,820	Leasehold Services Administration	307,500		307,500
3,377,780	27,002,990	30,098,450	2,366,210	32,345,810	34,712,020	Total Expenditure	2,475,930	32,501,850	34,977,780
						Service Generated Income			
405,280		405,280	338,470		338,470	Government Subsidies	412,830		412,830
	29,147,790	29,147,790		29,250,960	29,250,960	Rents from Dwellings		31,080,440	31,080,440
75,000	890,500	965,500	107,000	881,200	988,200	Miscellaneous Rents, Trading Operations etc	107,000	897,650	1,004,650
284,140	1,620,480	1,904,620	303,120	1,619,200	1,922,320	Fees and Charges	308,850	1,651,630	1,960,480
	1,200	1,200		1,200	1,200	Interest on Mortgages and Investments		1,200	1,200
360,320		360,320	484,630	-	484,630	Grants and Reimbursements by other Bodies	108,130		108,130
-	4,956,000 -	4,956,000	-	345,000 -	345,000	HRA Interest & Reversal of Depn	-	1,003,000 -	1,003,000
	299,020	299,020		938,250	938,250	Use of Balances	-	126,070 -	126,070
1,124,740	27,002,990	28,127,730	1,233,220	32,345,810	33,579,030	Total Income	936,810	32,501,850	33,438,660
2,253,040	0	1,970,720	1,132,990	0	1,132,990	To be met from Government Grant and Local Taxation	1,539,120	0	1,539,120
2,761,000	12,806,000	15,567,000	922,000	9,461,000	10,383,000	Capital Expenditure (see Annex 5)	1,499,000	13,868,000	15,367,000

Planning & Economic Development

2012/13 Or	2012/13 Original		obable		2013/14 Original	
£	£	£	£	Revenue Expenditure	£	£
107,700		111,740		Economic Development	133,790	
26,790		27,490		Tourism	27,540	
43,360		42,050		Environmental Initiatives	40,800	
267,860		256,060		Conservation Policy	249,230	
1,048,540		1,139,520		Forward Planning	832,120	
323,240		284,000		Town Centre Enhancements	219,000	
260,180		258,780		Countrycare	260,390	
2,371,210		2,270,660		Regulatory Services	2,335,070	
1,094,790		1,120,260		Planning Administration & Policy	1,112,870	
	5,543,670		5,510,560	Total Expenditure		5,210,810
	1,098,430		1,120,260	Income from Internal Charges		1,112,870
	4,445,240		4,390,300	Net Expenditure (see Annex 3)	_	4,097,940
				Service Generated Income		
1,107,930		942,950		Fees and Charges	1,017,920	
6,260		2,000		Grants and Reimbursements by other Bodies	2,000	
	1,114,190		944,950	Total Income		1,019,920
<u> </u>	3,331,050		3,445,350	To be met from Government Grant and Local Taxation	_	3,078,020
	50,000	_	82,000	Capital Expenditure (see Annex 5)	=	-
		=		-	=	

Internal Trading Organisations

Programme 2013/14

2012/13	Original	2012/13	Probable		2013/14 (Original
£	£	£	£	Revenue Expenditure	£	£
2,391,690 436,900		2,402,190 420,700		Housing Maintenance Fleet Operations	2,165,030 429,300	
	2,828,590		2,822,890	Total Expenditure		2,594,330
	2,579,150		2,568,470	Income from Internal Charges		2,333,366
-	249,440	_	254,420	Net Expenditure (see Annex 3)	-	260,964
				Service Generated Income		
281,150		265,358		Fees and Charges	265,630	
·	281,150		265,358	Total Income		265,630
	(31,710)	- -	(10,938)	To be met from Government Grant and Local Taxation	-	(4,666)
_	57,000	_	57,000	Capital Expenditure (see Annex 5)	_	50,000

Programme 2013/14

ω		2012/13 Original			2012/13 Probable Housing				2013/14 Original	
	General Fund	Housing Revenue	Total	General Fund	Revenue	Total		General Fund	Housing Revenue	Total
	£	£	£	£	£	£	Revenue Expenditure	£	£	£
	(561,000)		(561,000)	(513,000) (234,000)		, , ,) Interest & Investment Income) Return of heritable funds	(446,000) (68,000)		(446,000) (68,000)
	13,000 (994,000)	12,813,000	12,826,000 (994,000)	30,000 (1,220,000)	9,418,000	9,448,000	Revenue Contribution to Capital Other Items	(1,349,000)	12,909,000	12,909,000 (1,349,000)
	550,000	5,788,000	6,338,000	490,000	5,086,000	5,576,000	Interest Payable (Inc HRA)	425,000	5,177,000	5,602,000
	(3,843,000)	(43,000)	(3,886,000)	(2,866,000)	(48,000)	(2,914,000)	Depreciation Reversals & Other Adjs.	(3,265,000)	(58,000)	(3,323,000)
	(4,835,000)	18,558,000	13,723,000	(4,313,000)	14,456,000	10,143,000	-	(4,703,000)	18,028,000	13,325,000
	-	13,645,000	13,645,000	-	17,339,000	17,339,000	Transferred to Housing Summary	-	20,263,000	20,263,000
	(4,835,000)	32,203,000	27,368,000	(4,313,000)	31,795,000	27,482,000	_	(4,703,000)	38,291,000	33,588,000
			13,655 955,000 (75,709) - (1,117,000)			619,000 (75,709) (3,180,000)	Contribution (from)/to Revenue Reserves FRS 17 Adjustment Contribution (from)/to Other Reserves Transfer (from)/to Housing Revenue Account Contribution from District Development Fund			(44,000) 672,000 10,888 (3,180,000) (984,000)
		=	27,143,946		_	24,345,334	– Reduction in Amount to be met from Government Gi _Revenue Account items	rant and Local Taxatio	n & other Housing	30,062,888

Capital Programme

Programme 2013/14

General	Housing	2012/13 Original	General	Housing	2012/13 Probable			2013/14 Original Housing	
Fund	Revenue	Total	Fund	Revenue	Total		General Fund	Revenue	Total
£	£	£	£	£	£	Gross Expenditure	£	£	£
712,000		712,000	461,000		461,000	Corporate Support Services	972,000		972,000
120,000		120,000	600,000		600,000	Deputy Chief Executive	250,000		250,000
1,596,000		1,596,000	1,357,000		1,357,000	Environmental and Street Scene	1,031,000		1,031,000
362,000		362,000	147,000		147,000	Finance and ICT	541,000		541,000
2,761,000	12,806,000	15,567,000	922,000	9,461,000	10,383,000	Housing	1,499,000	13,868,000	15,367,000
50,000		50,000	82,000		82,000	Planning & Economic Development	-		-
	57,000	57,000	-	57,000	57,000	Internal Trading Organisations	-	50,000	50,000
5,601,000	12,863,000	18,464,000	3,569,000	9,518,000	13,087,000	Total Capital Expenditure	4,293,000	13,918,000	18,211,000
13,000	12,813,000	12,826,000	30,000	9,418,000	9,448,000	Less: Revenue Contributions to Capital	-	12,909,000	12,909,000
						-			
5,588,000	50,000	5,638,000	3,539,000	100,000	3,639,000	To be met from Capital Resources	4,293,000	1,009,000	5,302,000
						Financed by:			
4,910,000		4,910,000	2,881,000		2,881,000	Capital Receipts	3,821,000	494,000	4,315,000
394,000		394,000	210,000		210,000	Government Grants	343,000		343,000
284,000	50,000	334,000	448,000	100,000	548,000	Other Grants	129,000	515,000	644,000
5,588,000	50,000	5,638,000	3,539,000	100,000	3,639,000	Total Financing	4,293,000	1,009,000	5,302,000

COUNCIL TAX RATES FOR DISTRICT & PARISH/TOWN COUNCILS 2013/14

ANNEX 6

Authorities	Tax Base No.'s	Precept 2013/14	Council Tax Band D	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
	140. 5	2013/14	Ballu B		В		В	<u> </u>	Г.	G	- 11
		£	£	£	£	£	£	£	£	£	£
District Expenses	50,169.2	7,463,672	148.77	99.18	115.71	132.24	148.77	181.83	214.89	247.95	297.54
					1	T	T		I	1	
Abbess, Berners and Beauchamp Roding	202.1	4,700	23.26	114.69	133.80	152.92	172.03	210.26	248.49	286.72	344.06
Buckhurst Hill	4,979.7	343,089	68.90	145.11	169.30	193.48	217.67	266.04	314.41	362.78	435.34
Chigwell	5,673.6	270,575	47.69	130.97	152.80	174.63	196.46	240.12	283.78	327.43	392.92
Epping Town	4,799.7	402,406	83.84	155.07	180.92	206.76	232.61	284.30	335.99	387.68	465.22
Epping Upland	390.0	11,132	28.54	118.21	137.91	157.61	177.31	216.71	256.11	295.52	354.62
Fyfield	407.6	10,095	24.77	115.69	134.98	154.26	173.54	212.10	250.67	289.23	347.08
High Ongar	529.4	12,422	23.46	114.82	133.96	153.09	172.23	210.50	248.78	287.05	344.46
Lambourne	820.1	26,616	32.45	120.81	140.95	161.08	181.22	221.49	261.76	302.03	362.44
Loughton Town	11,682.8	574,600	49.18	131.97	153.96	175.96	197.95	241.94	285.93	329.92	395.90
Matching	409.8	13,320	32.50	120.85	140.99	161.13	181.27	221.55	261.83	302.12	362.54
Moreton, Bobbingworth and the Lavers	535.3	13,314	24.87	115.76	135.05	154.35	173.64	212.23	250.81	289.40	347.28
Nazeing	1,960.3	67,367	34.37	122.09	142.44	162.79	183.14	223.84	264.54	305.23	366.28
North Weald Bassett	2,408.4	138,737	57.61	137.59	160.52	183.45	206.38	252.24	298.10	343.97	412.76
Ongar Town	2,530.6	229,782	90.80	159.71	186.33	212.95	239.57	292.81	346.05	399.28	479.14
Roydon	1,249.8	27,826	22.26	114.02	133.02	152.03	171.03	209.04	247.04	285.05	342.06
Sheering	1,273.4	28,947	22.73	114.33	133.39	152.44	171.50	209.61	247.72	285.83	343.00
Stanford Rivers	343.4	16,627	48.42	131.46	153.37	175.28	197.19	241.01	284.83	328.65	394.38
Stapleford Abbotts	492.8	6,135	12.45	107.48	125.39	143.31	161.22	197.05	232.87	268.70	322.44
Stapleford Tawney	74.4	1,463	19.66	112.29	131.00	149.72	168.43	205.86	243.29	280.72	336.86
Theydon Bois	1,911.9	97,783	51.14	133.27	155.49	177.70	199.91	244.33	288.76	333.18	399.82
Theydon Garnon	78.9	970	12.29	107.37	125.27	143.16	161.06	196.85	232.64	268.43	322.12
Theydon Mount	105.8	1,424	13.46	108.15	126.18	144.20	162.23	198.28	234.33	270.38	324.46
Waltham Abbey Town	7,080.1	686,203	96.92	163.79	191.09	218.39	245.69	300.29	354.89	409.48	491.38
Willingale	229.3	4,182	18.24	111.34	129.90	148.45	167.01	204.12	241.24	278.35	334.02
Town and Parish Total	50,169.2	2,989,715	59.59	39.73	46.35	52.97	59.59	72.83	86.07	99.32	119.18
District, Town and Parish Total	50,169.2	10,453,387	208.36	138.91	162.06	185.21	208.36	254.66	300.96	347.27	416.72

PART A: ANALYSIS OF MAJOR PRECEPTING AUTHORITIES 2013/14

Authorities	Tax Base	Precept	Council Tax	Band	Band	Band	Band	Band	Band	Band	Band
	No.'s	2013/14	Band D	Α	В	С	D	E	F	G	Н
		£	£	£	æ	Ŧ	Ŧ	£	£	£	£
Essex County Council	50,169.2	54,521,378	1,086.75	724.50	845.25	966.00	1,086.75	1,328.25	1,569.75	1,811.25	2,173.50
Police and Crime Commissioner for Essex	50,169.2	7,097,938	141.48	94.32	110.04	125.76	141.48	172.92	204.36	235.80	282.96
Essex Fire Authority	50,169.2	3,332,238	66.42	44.28	51.66	59.04	66.42	81.18	95.94	110.70	132.84
District Expenses	50,169.2	7,463,672	148.77	99.18	115.71	132.24	148.77	181.83	214.89	247.95	297.54

PART B: SUMMARY - COUNCIL TAX RATES INCLUDING ALL PRECEPTS 2013/14

Abbess, Berners and Beauchamp Roding		4,700		977.79	1.140.75	1,303.72	1.466.68	1.792.61	2,118.54	2,444.47	2,933.36
Buckhurst Hill	4,979.7				-	1,344.28			-	2,520.53	3,024.64
Chigwell	5,673.6	-		994.07	-	1,325.43	-	-	2,153.83	-	2,982.22
Epping Town	4,799.7	402,406				1,357.56			-	-	3,054.52
Epping Upland	390.0	·		981.31	-	1,308.41	-	1,799.06	-	2,453.27	2,943.92
Fyfield	407.6			978.79	1,141.93	1,305.06			-	2,446.98	2,936.38
High Ongar	529.4	12,422	23.46	977.92	1,140.91	1,303.89	1,466.88	1,792.85	2,118.83	2,444.80	2,933.76
Lambourne	820.1	26,616	32.45	983.91	1,147.90	1,311.88	1,475.87	1,803.84	2,131.81	2,459.78	2,951.74
Loughton Town	11,682.8	574,600	49.18	995.07	1,160.91	1,326.76	1,492.60	1,824.29	2,155.98	2,487.67	2,985.20
Matching	409.8	13,320	32.50	983.95	1,147.94	1,311.93	1,475.92	1,803.90	2,131.88	2,459.87	2,951.84
Moreton, Bobbingworth and the Lavers	535.3	13,314	24.87	978.86	1,142.00	1,305.15	1,468.29	1,794.58	2,120.86	2,447.15	2,936.58
Nazeing	1,960.3	67,367	34.37	985.19	1,149.39	1,313.59	1,477.79	1,806.19	2,134.59	2,462.98	2,955.58
North Weald Bassett	2,408.4	138,737	57.61	1,000.69	1,167.47	1,334.25	1,501.03	1,834.59	2,168.15	2,501.72	3,002.06
Ongar Town	2,530.6	229,782	90.80	1,022.81	1,193.28	1,363.75	1,534.22	1,875.16	2,216.10	2,557.03	3,068.44
Roydon	1,249.8	27,826	22.26	977.12	1,139.97	1,302.83	1,465.68	1,791.39	2,117.09	2,442.80	2,931.36
Sheering	1,273.4	28,947	22.73	977.43	1,140.34	1,303.24	1,466.15	1,791.96	2,117.77	2,443.58	2,932.30
Stanford Rivers	343.4	16,627	48.42	994.56	1,160.32	1,326.08	1,491.84	1,823.36	2,154.88	2,486.40	2,983.68
Stapleford Abbotts	492.8	6,135	12.45	970.58	1,132.34	1,294.11	1,455.87	1,779.40	2,102.92	2,426.45	2,911.74
Stapleford Tawney	74.4	1,463	19.66	975.39	1,137.95	1,300.52	1,463.08	1,788.21	2,113.34	2,438.47	2,926.16
Theydon Bois	1,911.9	97,783	51.14	996.37	1,162.44	1,328.50	1,494.56	1,826.68	2,158.81	2,490.93	2,989.12
Theydon Garnon	78.9	970	12.29	970.47	1,132.22	1,293.96	1,455.71	1,779.20	2,102.69	2,426.18	2,911.42
Theydon Mount	105.8	1,424		971.25	-	1,295.00	-	-	-	2,428.13	2,913.76
W áit ham Abbey Town	7,080.1	686,203		1,026.89	1,198.04	1,369.19	1,540.34	1,882.64	2,224.94	2,567.23	3,080.68
Willingale	229.3	4,182	18.24	974.44	1,136.85	1,299.25	1,461.66	1,786.47	2,111.29	2,436.10	2,923.32

PART C: CHANGES IN BAND D CHARGES

Authorities	Council Tax Ro	equirement	Council Tax Band D		Increase
	2012/13	2013/14	2012/13	2013/14	
	£	£	£	£	%
Essex County Council	59,663,444	54,521,378	1,086.75	1,086.75	0.00
Police and Crime Commissioner for Essex	7,505,488	7,097,938	136.71	141.48	3.49
Essex Fire Authority	3,646,511	3,332,238	66.42	66.42	0.00
District Expenses	8,167,592	7,463,672	148.77	148.77	0.00
Abbess, Berners and Beauchamp Roding	5,000	4,700	23.49	23.26	-0.98
Buckhurst Hill	367,800	343,089	69.25	68.90	-0.51
Chigwell	223,918	270,575	37.34	47.69	27.72
Epping Town	434,200	402,406	83.84	83.84	0.00
Epping Upland	11,876	11,132	28.54	28.54	0.00
Fyfield	10,423	10,095	24.75	24.77	0.08
High Ongar	13,500	12,422	23.44	23.46	0.09
Lambourne	29,860	26,616	32.07	32.45	1.18
Loughton Town	643,200	574,600	49.18	49.18	0.00
Matching	14,035	13,320	31.44	32.50	3.37
Moreton, Bobbingworth and the Lavers	12,300	13,314	21.49	24.87	15.73
Nazeing	72,494	67,367	34.38	34.37	-0.03
North Weald Bassett	138,815	138,737	52.45	57.61	9.84
Ongar Town	230,469	229,782	82.83	90.80	9.62
Roydon	29,109	27,826	22.01	22.26	1.14
Sheering	30,810	28,947	22.62	22.73	0.49
Stanford Rivers	11,700	16,627	32.59	48.42	48.57
Stapleford Abbotts	6,629	6,135	12.79	12.45	-2.66
Stapleford Tawney	1,461	1,463	19.58	19.66	0.41
Theydon Bois	103,280	97,783	51.14	51.14	0.00
Theydon Garnon	1,000	970	14.84	12.29	-17.18
Theydon Mount	1,507	1,424	13.46	13.46	0.00
Waltham Abbey Town	768,901	686,203	94.46	96.92	2.60
Willingale	4,500	4,182	18.21	18.24	0.16

Medium Term Financial Strategy

Introduction

- 1. For a number of years as part of the Council's sound financial planning arrangements a four-year financial strategy has been prepared. This document allows a considered view to be taken of spending and resources. Without a medium term financial strategy finances would be managed on an annual basis leading to sudden expansions and contractions in services. Clearly such volatility would lead to waste and be confusing for stakeholders.
- 2. Managing this Council's finances has been made easier by isolating one off fluctuations (District Development Fund or DDF) from the ongoing core services (Continuing Service Budgets or CSB). This distinction highlights the differing effects in the medium term of approving different types of initiative.
- 3. A key part of the strategy is future rises in Council Tax and the Council has a stated ambition to not only remain a low tax authority but to ultimately have the lowest Band D charge in Essex. This ambition is unlikely to be realised until 2014/15, as it is anticipated that most Councils will freeze their charges for 2013/14. The Council currently has the second lowest charge and the gap to the lowest Band D charge in Essex is only £1.35.
- 4. At its 20 September 2012 meeting the Finance and Performance Management Cabinet Committee decided that communication of the revised medium term financial strategy to staff, partners and other stakeholders be undertaken by way of publishing key bullet points in appropriate publications.

Previous Medium Term Financial Strategy

- 5. That meeting of the Finance and Performance Management Cabinet Committee considered the annual Financial Issues Paper and an updated medium term financial strategy. At that time Members attention was drawn to a number of areas of significant uncertainty. Key amongst those were the structural reforms to the financing of local authorities through the local retention of NNDR and the Government's programme of welfare reform. The general state of domestic and world economies remains a concern and the possibility of a double dip recession is still with us. There were also questions over the New Homes Bonus, Community Budgets and Organisational Review.
- 6. Against this background of risk and uncertainty a forecast was constructed that set a target of £14.91m for CSB expenditure for 2013/14 and maintained the requirement for annual CSB savings over the forecast period. At this time deficit budgets were anticipated for each year of the forecast, although these were reducing at the end of the forecast.
- 7. At that time the predicted General Fund balance at 1 April 2017 of £7.3m represented 52% of the anticipated Net Budget Requirement (NBR) for 2016/17 and was therefore somewhat higher than the guideline of 25%. It was also predicted at that time that there would be £1.1m left in the DDF at 1 April 2017.

Updated Medium Term Financial Strategy

- 8. In the period since the Financial Issues Paper the Government has provided the draft settlement figures for the next two years. The reductions in funding were somewhat larger than had been anticipated but this has been partially off set by savings to date exceeding their target. In constructing the forecast it has been necessary to make certain assumptions, these are set out below:
 - a) CSB Growth the net savings required for 2013/14 have been found, but budgets will be re-visited during the course of 2013/14 to seek further reductions. In common with the earlier version of the strategy, target CSB savings are included for the period 2014/15 to 2016/17. The deletion of vacant posts, amendments to the car leasing scheme, additional rental income and the removal of under spent budgets have helped achieve the savings required for 2013/14. However, annual net savings targets of £0.5m for 2014/15 and 2015/16 are likely to prove challenging.
 - b) DDF all of the known items for the four-year period have been included and at the end of the period a balance of £1.5m is still available. This is an improvement on the position in the current year's budget, where the MTFS adopted in February 2012 showed a closing balance at the end of the period of £1.3m.
 - c) Grant Funding beyond 2014/15 it has been assumed that there will be a 2% reduction in grant over the remaining two years of the MTFS. These figures will be subject to change as a Comprehensive Spending Review is due during 2014/15.
 - d) Other Funding no amounts have been included for any additional New Homes Bonus that may arise for years after 2013/14. No growth in funding has been anticipated from growth in the non-domestic rating list. It has been assumed that the allowance for losses on appeals of £2.6m will be adequate but there are more than 500 appeals currently outstanding.
 - e) Council Tax Increase Members have confirmed they wish to freeze the charge for 2013/14. Increases of 2.5% have been allowed for subsequent years. These assumptions have been built into the strategy.
- 9. This revised medium term financial strategy has deficits throughout the period, although these are reducing and the use of reserves in 2016/17 is £391,000 lower than in 2014/15. The predicted revenue balance at the end of the period is £7.8m, which represents 57% of the NBR for 2016/17 and thus comfortably exceeds the target of 25%.
- 10. It is worth repeating that savings of £0.5m are still necessary in the next two years of the strategy and in approving the medium term financial strategy Members are asked to note these targets. The strategy will be monitored during the year and updated for the September 2013 meeting of the Finance and Performance Management Cabinet Committee.

GENERAL FUND MEDIUM TERM FINANCIAL STRATEGY 2012/13 - 2016/17

ORIGINAL 2012/13		PROBABLE OUTTURN 2012/13	ESTIMATE 2013/14	FORECAST 2014/15	FORECAST 2015/16	FORECAST 2016/17
£'000	NET REVENUE EXPENDITURE	£'000	£'000	£'000	£'000	£'000
15,968	Continuing Services Budget	16,180	15,171	14,640	14,525	14,289
-1,233	CSB - Growth Items	-1,403	-803	80	34	-7
0	Net saving	0	0	-500	-500	-300
14,735	Total C.S.B	14,777	14,368	14,220	14,059	13,982
1,117	One - off Expenditure	470	984	307	134	55
15,852	Total Net Operating Expenditure	15,247	15,352	14,527	14,193	14,037
-1,117	Contribution to/from (-) DDF Balances	-470	-984	-307	-134	-55
13	Contribution to/from (-) Balances	-29	-44	-646	-412	-255
14,748	Net Budget Requirement	14,748	14,324	13,574	13,647	13,727
	FINANCING					
6,657	Government Support (NNDR+RSG+LC	6,656	6,849	5,924	5,806	5,689
6,656	Total External Funding	6,656	6,849	5,924	5,806	5,689
8,168	District Precept/Support Grant	8,168	7,464	7,650	7,841	8,038
-76	Collection Fund Adjustment	-76	11	0	0	0
14,748	To be met from Government Grants and Local Tax Payers	14,748	14,324	13,574	13,647	13,727
	Band D Council Tax	148.77	148.77	152.49	156.30	160.21
	Percentage Increase %		0.0	2.5	2.5	2.5

GENERAL FUND MEDIUM TERM FINANCIAL STRATEGY 2012/13 - 2016/17

	REVISED FORECAST 2012/13	FORECAST 2013/14	FORECAST 2014/15	FORECAST 2015/16	FORECAST 2016/17
REVENUE BALANCES	£'000	£'000	£'000	£'000	£'000
Balance B/forward	9,201	9,172	9,128	8,482	8,070
Surplus/Deficit(-) for year	-29	-44	-646	-412	-255
Balance C/Forward	9,172	9,128	8,482	8,070	7,815
DISTRICT DEVELOPMENT FUND					
Balance B/forward	3,457	2,987	2,003	1,696	1,562
Transfer Out	-470	-984	-307	-134	-55
Balance C/Forward	2,987	2,003	1,696	1,562	1,507
CAPITAL FUND (inc Cap Receipts)					
Balance B/forward	15,842	13,715	10,153	8,705	8,272
New Usable Receipts	754	753	776	865	952
Use of Capital Receipts	-2,881	-4,315	-2,224	-1,298	-1,419
Balance C/Forward	13,715	10,153	8,705	8,272	7,805
TOTAL BALANCES	25,874	21,284	18,883	17,904	17,127

The Chief Financial Officer's report to the Council on the robustness of the estimates for the purposes of the Council's 2013/14 budgets and the adequacy of the reserves.

Introduction

- 1. The Local Government Act 2003 section 25 introduced a specific personal duty on the "Chief Financial Officer" (CFO) to report to the Authority on the robustness of the estimates for the purposes of the budget and the adequacy of reserves. The Act requires Members to have regard to the report when determining the Council's budget requirement for 2013/14. If this advice is not accepted, the reasons must be formally recorded within the minutes of the Council meeting. Council will consider the recommendations of Cabinet on the budget for 2013/14 and determine the planned level of the Council's balances.
- 2. Sections 32 and 43 of the Local Government Finance Act 1992 also require billing and precepting authorities to have regard to the level of reserves needed for meeting estimated future expenditure when calculating the net budget requirement.
- 3. There are a range of safeguards, which exist to ensure local authorities do not over-commit themselves financially. These include:
 - The CFO's s.114 powers, which require a report to the Cabinet and to all members of the local authority if there is or is likely to be unlawful expenditure or an unbalanced budget
 - The Prudential Code, which applied to capital financing from 2004/05.

The Robustness of the Recommended Budget

- 4. A number of reports to the Cabinet in recent years have highlighted the difficulties inherent in setting budgets, not least because of significant changes in the level and complexity of Government funding and continuing pressure to protect and develop services. At the same time major changes have been introduced to the way the Council is structured and managed and the way services like waste and leisure are delivered. These changes and the extended period of low economic growth are still ongoing and represent significant risks to the Council's ability to evaluate all the financial pressures it faces.
- 5. However the Council's budget process, developed over a number of years, has many features that promote an assurance in its reliability:
 - The rolling four year forecast provides a yardstick against which annual budgets can be measured
 - The early commencement of the budget process and the clear annual timetable for both Members and officers including full integration with the business planning process promotes considered and reasoned decision making
 - The establishment of budget parameters in the summer is designed to create a clear focus before the budget process commences

- The analysis of the budget between the continuing services and one off District Development Fund items smoothes out peaks and troughs and enables CSB trends to be monitored
- The adoption of a prudent view on the recognition of revenue income and capital receipts
- The annual bid process whereby new or increased budgets should be reported to Cabinet before inclusion in the draft budget
- Clear and reasoned assumptions made about unknowns, uncertainties or anticipated changes
- 6. With a Cabinet system the onus is on Portfolio Holders to work closely with Directors to deliver acceptable and accurate budgets. This role has been taken seriously and has helped enhance the detailed knowledge of the Cabinet. There is an established process that allows the Finance Scrutiny Panel to challenge and debate the detailed budgets with the Finance Cabinet Committee.
- 7. The budget is therefore based on strong and well-developed procedures and an integrated and systematic approach to the preparation of soundly based capital and revenue plans and accurate income and expenditure estimates. The risks or uncertainties inherent in the budget have been identified and managed, as far as is practicable, and assumptions about their impact have been made.
- 8. The conclusion is that the estimates as presented to the Council are sufficiently robust for the purposes of the Council's overall budget for 2013/14.

Factors to be taken into account when undertaking a Risk Assessment into the overall Level of Reserves and Balances

- 9. Guidance from the Chartered Institute of Public Finance and Accountancy (CIPFA) states that the following factors should be taken into account when the CFO considers the overall level of reserves and balances:
 - Assumptions regarding inflation;
 - Estimates of the level and timing of capital receipts;
 - Treatment of demand led pressures;
 - Treatment of savings;
 - Risks inherent in any new partnerships etc;
 - Financial standing of the authority i.e. level of borrowing, debt outstanding etc;
 - The authority's track record in budget management;
 - The authority's capacity to manage in-year budget pressures;
 - The authority's virements and year-end procedures in relation to under and overspends;
 - The adequacy of insurance arrangements.
- 10. These issues have formed the basis for budget reports in the past and they remain relevant for the current budget.

Factor Assessment

a. Inflationary pressures

- 11. Every year base budget estimates are produced and then different inflation factors are applied to the resultant figures to take budgets to out-turn prices. It is inevitable that there will be either over or under provision for the full cost of inflation, as prices will vary against the estimates made. Efforts have been made to predict the level of inflation in the coming year, although the difficulty in making these predictions is highlighted by inflation remaining stubbornly high and above the target for, and predictions of, the Monetary Policy Committee. Inflation, as measured by the annual rate of increase in the Retail Prices Index, increased from 3.0% for November to 3.1% for December. Over this period the Consumer Prices Index (CPI) was constant at 2.7% and so well above the Government target of 2%. However, whilst recovery in the overall economy remains weak the Monetary Policy Committee are likely to continue their cautious stance and not intervene with increases in interest rates to reduce inflation.
- 12. Inflation, as measured by CPI, has come down from its peak above 4% but remains above 2.5% and contributes to pressure for a pay award. Pay rates have been frozen since 2010/11 and the Government has stressed the need for restraint in public sector pay over the length of the Comprehensive Spending Review. The Medium Term Financial Strategy (MTFS) includes an allowance of 1% for pay awards for 2013/14 and 2014/15. In the budgets the centrally held vacancy allowance has been maintained at 2.5%. This will be carefully monitored as many vacant posts have now been deleted and this should result in a reduction in the historically high levels of salary under spends.

b. Estimates on the level and timing of capital receipts

- 13. The Council has always adopted a prudent view on the level and timing of capital receipts. Capital receipts are not recognised for budgetary purposes unless they have been received or their receipt is contractually confirmed prior to the budget being ratified. Currently, no significant disposals are anticipated in 2013/14.
- 14. The exception to this relates to receipts from council house sales. In this instance because sales occur throughout the year assumptions are made about their generation. Although sales have fallen dramatically from previous years and the pattern of less than 10 sales per annum is expected to continue. Following the increase in Right to Buy discounts during 2012/13 there was a marked increase in enquiries. However this is yet to translate to an increase in sales as it remains difficult to obtain a mortgage.
- 15. Even with the Authority's substantial capital programme, which exceeds £83m over five years, it is anticipated that the balance of usable capital receipts at 31 March 2017 will be £7.8m. The Capital Strategy continues to emphasise that priority will be given to capital schemes that will create future revenue benefit, either through increased income or reduced costs.

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c. Treatment of demand led pressures and savings

- 16. Demand led pressures on the benefits and homelessness services may well increase as the Welfare Reforms begin to impact. Locally the stagnation in the housing market seems to be improving, with some increases in key income streams like planning and land charges. The move away from prescribed planning fees has been abandoned. It had been proposed that Council's would be able to seek full recovery of their planning costs, but instead authorities were allowed to increase charges by 15%.
- Savings have been achieved for the 2012/13 and 2013/14 budgets by focusing on areas that have historically underspent. This has been an ongoing process to remove under spends and limit budgets going forward to the average amount spent in the previous three years. One of the most significant changes in the estimates is the increase in rental income from industrial estates. This has added income of £109,000 to the revised estimates and another £70,000 to the 2013/14 figures. Savings to the General Fund on the deletion of some vacant posts reduced the revised estimates by £80,000 and the 2013/14 estimates by another £114,000. Another large saving affecting both 2012/13 and 2013/14 is the reduction in the management fees for the leisure contract, which has reduced by £54,000 in 2012/13 and £66,000 for 2013/14. The amendments to the car leasing scheme have removed £82,000 from the General Fund, although this is spread over a number of years. A number of other smaller savings have also been identified and together these provide a sound base for the 2013/14 budget. However, there is still a need for further savings in 2014/15 and 2015/16 and work is ongoing on a number of ideas to reduce net costs.

d. Risks inherent in partnership arrangements etc

18. There are several partnership arrangements, some of which carry risks of varying degrees in monetary terms. The risks have not been specifically identified in the budget but are underwritten through the Authority's balances.

e. Financial standing of the authority (i.e. level of borrowing, debt outstanding etc)

- 19. The Authority is no longer debt free, due to self-financing for the Housing Revenue Account (HRA). Although this is not a significant concern as the 30 year business plan for the HRA has demonstrated that the Authority will be considerably better off in the long term. Revenue reserves for both the General Fund and the HRA are in a healthy state.
- 20. A major threat to the Authority's financial standing is further substantial reductions in central government funding as part of the next Comprehensive Spending Review (CSR). For 2013/14 and 2014/15 combined we have seen a reduction in formula grant of £1.53 million or nearly a quarter. The period beyond 2014/15 will be the subject of the next CSR and by then there may have been an improvement in the economy and possibly a change of Government. This means predicting beyond 2014/15 is hazardous although if current trends are maintained there will be further reductions in revenue support grant and an increasing reliance on retained business rates.
- 21. With the country on the verge of a triple dip recession this is not an ideal time for central government to be transferring large financial risks to local authorities. This transfer of risk is present in both the localisation of Council Tax Benefit and

the local retention of non-domestic rates. Under Council Tax Benefit the Authority was reimbursed in full. Under Local Council Tax Support the Authority receives a fixed grant of 90% of previous expenditure and carries the demand risk of the caseload increasing. Under the formula grant system non-domestic rates were pooled centrally and then redistributed. Individual authorities did not get more grant from growth in their non-domestic rate list but equally their grant was not reduced if their list contracted. Under local retention of non-domestic rates, if there is contraction in the rating list the authorities funding will reduce. The way the system has been designed it is actually worse than that, as the tariffs which are paid to central government are index linked it is necessary to increase the rating list just to standstill. The two financial risks are likely to work in the same direction, if there is a decline in businesses and jobs there is likely to be an increase in council tax support caseload.

f. The authority's track record in budget management, including its ability to manage in-year budget pressures

- 22. The Authority has a proven track record in financial management as borne out by the Annual Audit Letters from the Authority's external auditors. A comparison of actual net expenditure with estimates over a number of year's shows that the Council rarely experiences over spends of any significance.
- 23. Most managers have received training on budget management. A course involving an external trainer, the CFO and the Chief Internal Auditor has now been supplemented with additional detailed training on a directorate basis being provided by accountancy staff.
- 24. The quarterly budget monitoring reports on key budgets to both the Finance and Performance Management Cabinet Committee and Scrutiny Panel will continue throughout 2013/14. The production of these reports during the year is essential in identifying emerging problems at the earliest opportunity. This allows maximum benefit to be accrued from any corrective action taken.

g. The authority's virement and year-end procedures in relation to under and overspends

25. The Authority has recognised and embedded virement procedures that allow funds to be moved to areas of pressure. Although underspends and overspends are not automatically carried forward, the Authority does have an approved carry forward scheme for capital and DDF which is actioned through the formal provisional outturn report to the Finance & Performance Management Cabinet Committee in the summer of each year.

h. The adequacy of insurance arrangements

26. On 23 July 2012 Cabinet decided to exercise the two year extension option to the three year contract which commenced in June 2010. The 2010 contract was entered into following a collaborative procurement exercise with twelve other authorities. Market intelligence suggested a re-tender at this time was unlikely to provide good value for money, particularly as Zurich had offered to freeze premiums in the first year of the extension. The Authority still maintains an insurance fund, which as at 31 March 2012 had a balance of £1.14 m.

i. Pension liabilities

- 27. The latest triennial valuation as at 31 March 2010 showed a reduction in the funding level of the scheme to 71% (the value of the scheme's assets only cover 71% of the liabilities). However, the actuaries have been able to keep the deficit payments at a similar level for three years by increasing the deficit recovery period from 20 to 27 years. Ongoing contributions have benefitted from a slight reduction from 13.1% to 13%. The next valuation at 31 March 2013 will set the contributions for 2014/15 and the two subsequent years.
- 28. In previous years annual applications have been made to Department for Communities and Local Government (DCLG) for capitalisation directions, as separate directions are required for the Housing Revenue Account and the General Fund. It has been increasingly difficult to obtain capitalisation directions and for 2011/12 the qualifying criteria were doubled. Even though the applications for 2011/12 met the tougher criteria they were still rejected by DCLG. In view of this no applications were made for 2012/13 and the full amounts of the deficit payments have been included in the CSB.

Statement on the adequacy of the reserves and balances

- 29. The Use of Resources assessment previously conducted by the external auditors moved on from the formulaic approach of CPA to achieve the 'good' ranking for reserves. The old formula had suggested that the Council should maintain a General Fund balance of at least £0.89m but no more than £17.86m. The Council's current best estimate of the General Fund balance at 31 March 2014 is £9.13m as shown in the Annex 4 b. This is clearly within the range specified but as a benchmark is not particularly useful. Therefore a risk assessment related to the Authority's individual circumstances is provided as a more meaningful benchmark against which the adequacy of the balances can be determined.
- 30. The following table lists those developments and cost pressures within the fouryear forecast that offer the greatest risk to financial stability.

Item of risk	Estimated level of financial risk	Level of risk	Adjusted level of risk
	£000	%	£000
Basic 5% of Net Operating Expenditure			800
Grant reduction being 10% instead of	1,000	40	400
2% beyond 2014/15	·		
Pay award being settled 1% in excess	800	25	200
of estimate for 13/14 and future years			
Inflationary pressures between 1-4%	600	20	120
higher than budget			
Loss of North Weald Market Income	4,000	25	1,000
General Income between 1-4% less	600	10	60
than budget			
Unintended consequences of HRA	2,000	10	200
reform impacting on General Fund			

Localisation of Council Tax Benefit - Increase in caseload not covered by funding	1,000	40	400
Retention of non-domestic rates – failure to achieve growth in list	1,000	35	350
Renegotiating External contracts and partnership arrangements	1,000	10	100
Emergency Contingency	800	20	160
New Homes Bonus, income over MTFS greater than anticipated	(1,200)	30	(400)
Total	11,600		3,390

- 31. The estimates for income generated from the market at North Weald airfield have been reduced but this remains a key source of income. Uncertainties surrounding the future of the airfield create a risk to the Authority that needs to be recognised and quantified hence its inclusion in the list above.
- 32. A number of contracts have been granted to outside bodies for the provision of Council services. The failure of any of these contracts would inevitably lead to the Council incurring costs, which may not be reimbursed. Other than certain bond arrangements there is no specific provision made in the estimates for this type of expenditure, which therefore would have to be covered by revenue balances.
- 33. The presentation in this table is not a scientific approach, but a crude attempt to put a broad order of scale on the main financial risks potentially facing the Council. It is meant to be thought provoking rather than definitive. It is certainly not a complete list of all the financial risks the Council faces but it shows the potential scale of some of the risks and uncertainties and the impact they may have on the Council's balances if they were to come to fruition.
- 34. Based on the old CPA formula there is an expectation that an authority should carry a level of balance that equates to at least 5% of the net operating expenditure (NOE) of the Authority. During the period of the four-year plan NOE is expected to average out at £14.5m, which suggests a figure of £725,000.
- 35. The Council has always been conscious of its balances position as can be demonstrated by budget reports over many years. Fortunately for the Authority the question had not been whether it had a sufficient level of balance but rather that it had too much. Balances increased by £631,000 in 2011/12 to leave a balance of £9.2m at 31 March 2012.
- 36. A number of policies have been determined previously to bring about reductions and the current policy reflects that deficit budgets are necessary to support the structured reduction in spending. The current policy allows for balances to fall to no lower than 25% of Net Budget Requirement (NBR). This is slightly different from the NOE stated above, the average NBR figure for the next four years is expected to be £13.8m therefore 25% of that figure equates to £3.5m. The current four-year forecast shows balances still at £7.8m at the end of 2016/17.
- 37. The risk assessment undertaken above suggests that 20-25% of NBR is about the range that this authority should be maintaining its balances within. By 31 March 2017 balances will represent 57% of NBR, which is more than adequate.

- However, Members are aware that this situation can only be achieved with CSB savings and have stated a clear target of reducing expenditure throughout the period of the medium term financial strategy.
- 38. It has already been stated that the capital fund is expected to remain in a surplus position beyond 2016/17 and the capital programme is fully funded.
- 39. The main earmarked reserve is the District Development Fund (DDF) which is used to keep one off items of income and expenditure separate from the base budget. At 31 March 2012 the balance on the DDF was £3.5m, which was a reduction of £0.5m in the year. The DDF is predicted to have a balance of £1.5m at the end of 2016/17, although this is likely to be reduced by the Local Plan and any organisational changes. The only other earmarked reserve with a significant balance is the Insurance Reserve, which stood at £1.1m at the end of 2011/12. This was an increase of £719,000 in the year to ensure there is sufficient money in the fund to deal with any claims arising from the administration of Municipal Mutual Insurance.
- 40. The HRA revenue balance of £4.5m at 31 March 2012 is expected to decrease, by £938,000 in 2012/13 and then increase by £126,000 in 2013/14. The balance on the Housing Repairs Fund is expected to increase slightly over the next year, from £4.5m to £4.6m. In contrast the Housing Major Repairs Reserve is predicted to decrease from £9.9m to £8.2m. The 30 year business plan has demonstrated that under self-financing the overall financial standing of the HRA will improve significantly and its reserves going into 2013/14 remain healthy.
- 41. The conclusion is that the reserves of the Council are adequate to cope with the financial risks the Council faces in 2013/14 but that savings will be needed in subsequent years to bring the budget back into balance in the medium term.